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An Updated Social Cost of Carbon: Calculating the Cost of Climate Change

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MEET THE TEAM

*The views expressed in this paper are those of the authors and do not necessarily reflect the views or policies of the US Environmental Protection Agency

Resources for the Future



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The Social Cost of Carbon (SCC) Initiative

A collaborative effort led by RFF and UC Berkeley, supported by funding from the Alfred P. Sloan Foundation, the Hewlett Foundation, NSF, NIH, and others

Key objectives:

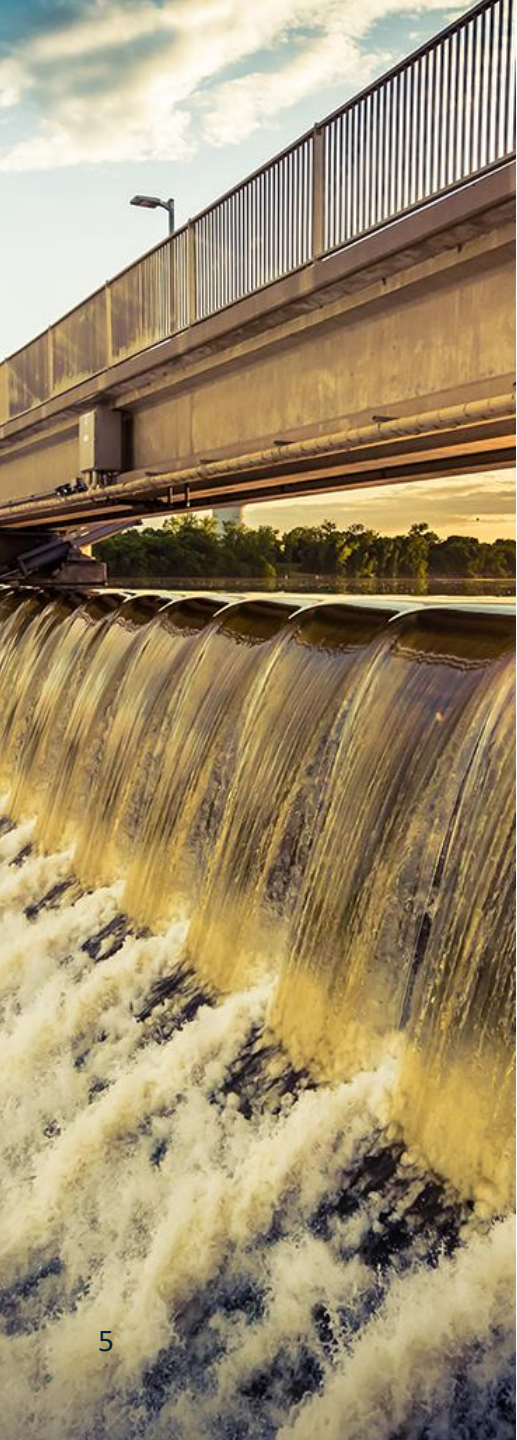
- Improve the scientific basis for the SCC by fully implementing recommendations of a landmark 2017 NASEM study and transparently updating the SCC
- Develop open-source software tools for SCC estimation to promote transparency and create a common modeling platform for the scientific community
- Facilitate the US government process to update the federal SCC



Background and motivation

- The social cost of carbon (SCC) is an estimate, in dollars, of the economic costs (or “damages”) of an incremental ton of CO₂ emissions
- The SCC underpins policy analysis across a wide range of applications in the federal government and elsewhere
- The Biden administration issued an executive order for a comprehensive update to the SCC value used by the federal government





Primary outputs from the SCC Initiative

- The Greenhouse Gas Impact Value Estimator (GIVE) model
- The Mimi computational platform (Mimi.jl)
- RFF Socioeconomic Projections (RFF-SPs)*
- Implementation of modern climate models (FaIR climate and BRICK SLR models) and damage functions
- Discounting approach that accounts for uncertainty**

**Raftery and Ševčíková 2021; Müller, Stock, Watson 2020; Rennert et al. 2021*

***Newell, Pizer, Prest 2022*

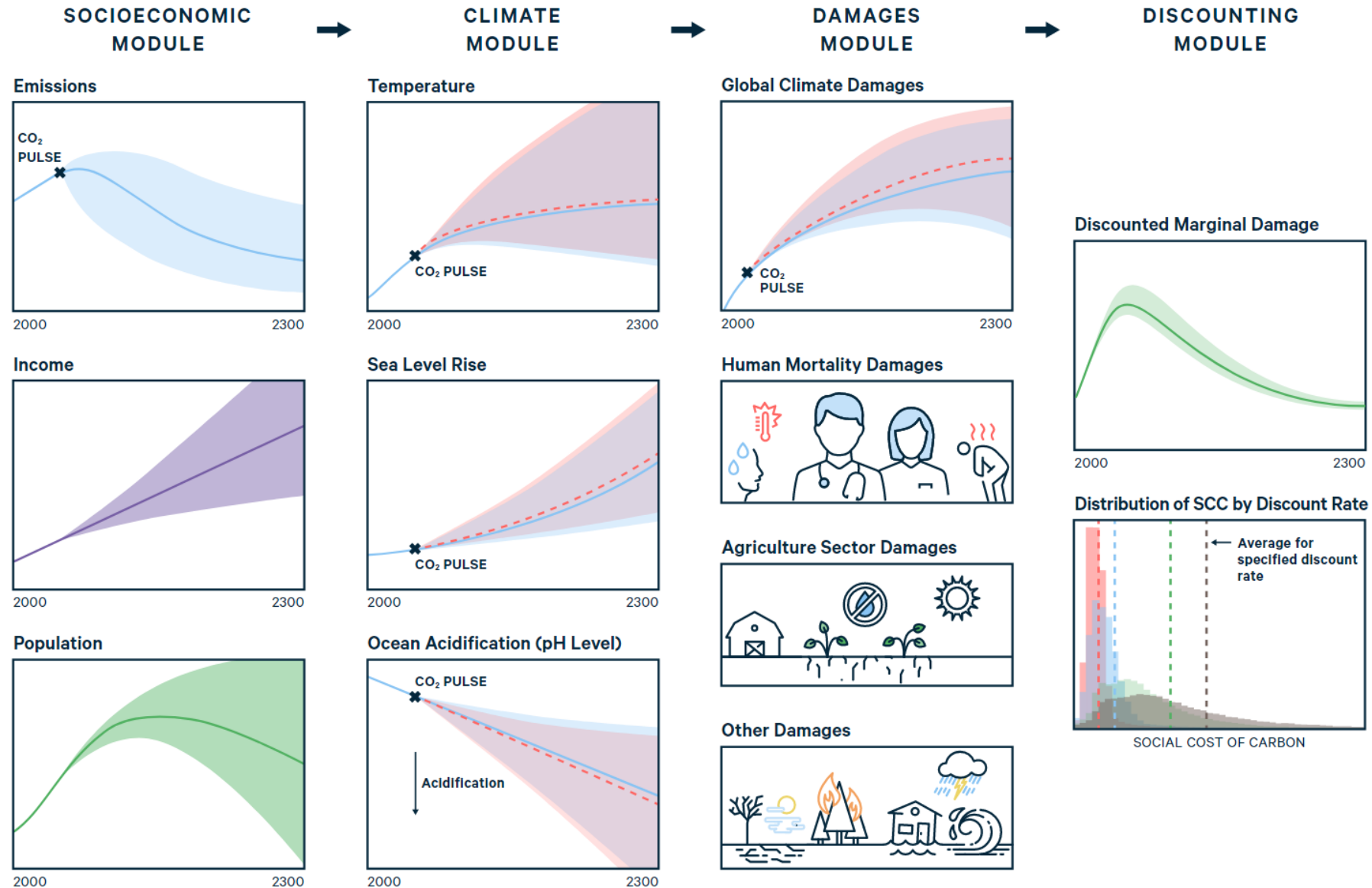


Preview of conclusions

- Improved scientific basis and transparency of implementation are fully responsive to the NASEM near-term recommendations
- Results are based on full characterization of all major SCC uncertainties and their interactions
- Updated estimate of the SCC of \$185 per ton of CO₂ is more than 3 times the current interim federal estimate of \$51 per ton
- A higher SCC increases the expected net benefits of more stringent climate change policies



A modular framework for calculating the SCC



An integrated modular framework:

The Mimi computing platform

- Platform to write and run modular integrated assessment models
- Two audiences: academic research & policy applications
- Highlights:
 - Open source and free
 - Fast
 - Easy to use
 - Decentralized (NASEM recommendation to “unbundle”)
 - Transparency in research (readability of code)
- Platform advanced features:
 - Uncertainty analysis
 - Sensitivity analysis
 - Optimization
 - Visualization

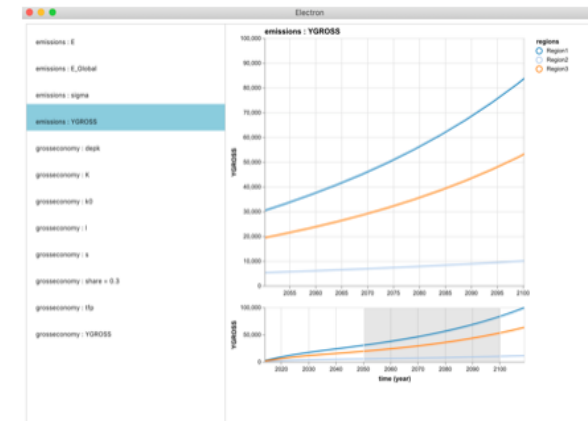
Examples

1. Models
2. Monte Carlo Simulations
3. Sensitivity Analysis

Below are a few snapshots of Mimi's interactive UI, referred to as the Explorer and enabled with the `explore` and `plot` functions. This is meant to be a teaser window into Mimi's functionality, and we direct interested parties to the github [Documentation](#) for further information.

Models

After creating and running a model using the Mimi framework, users are able to interactively explore the parameters and variables associated with their model using the `explore` function:



<https://www.mimiframework.org>



Mimi is full-featured with many of the past SCC models and updated modules available

- Complete integrated assessment models
 - FUND
 - DICE (2010, 2013, 2016, 2016R2 versions)
 - RICE, RICE+AIR
 - PAGE2009, PAGE-ICE, PAGE2020
 - Mimi-IWG
 - DICE, FUND, PAGE versions and specific configurations used for calculating SC-GHGs in 2013 and 2016 releases.
 - NICE and NICER
 - AWASH
 - GIVE
- Socioeconomic projections
 - RFF Socioeconomic Projections (RFF-SP)
 - Shared Socioeconomic Pathways (SSP)
 - EMF22 scenarios used by IWG
- Climate modules
 - FaIR (1.3, 1.6 and 2.0 versions, plus exact IPCC AR6 version)
 - SNEASY
 - HECTOR (methane)
 - MAGICC (methane)
- Ocean
 - BRICK
 - Simplified ocean pH model
- New damage functions
 - Mortality: Cromar et al. 2022
 - Agriculture: Moore et al. 2017
 - Energy: Clarke et al. 2017
 - Sea level rise: CIAM, Wong et al., Diaz 2017



A vertical photograph on the left side of the slide showing an aerial view of Central Park in New York City. The park's green trees and paths are in the foreground, with the Hudson River to the left and the dense Manhattan skyline of skyscrapers in the background under a blue sky with white clouds.

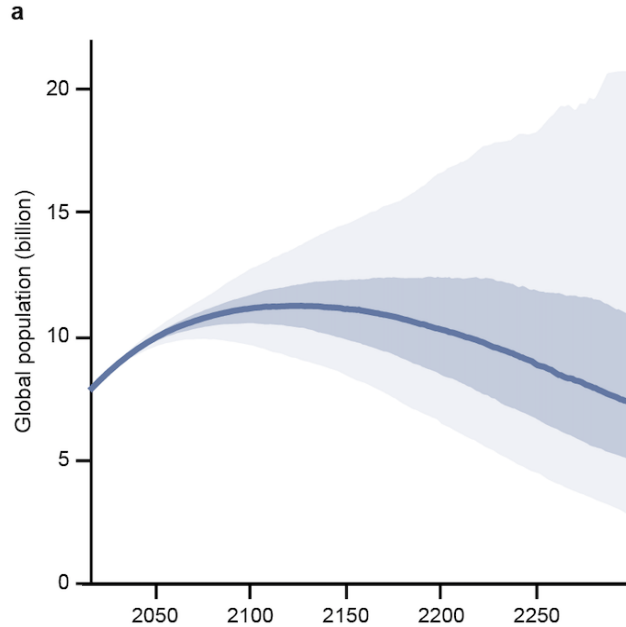
RFF Socioeconomic Projections (RFF-SPs)

- Multi-century, probabilistic projections of country-level population and GDP per capita, and global GHG emissions
- Account for future policies and dependencies between the variables
- Incorporate both statistical and structured expert judgment methods to account for the extended time horizon



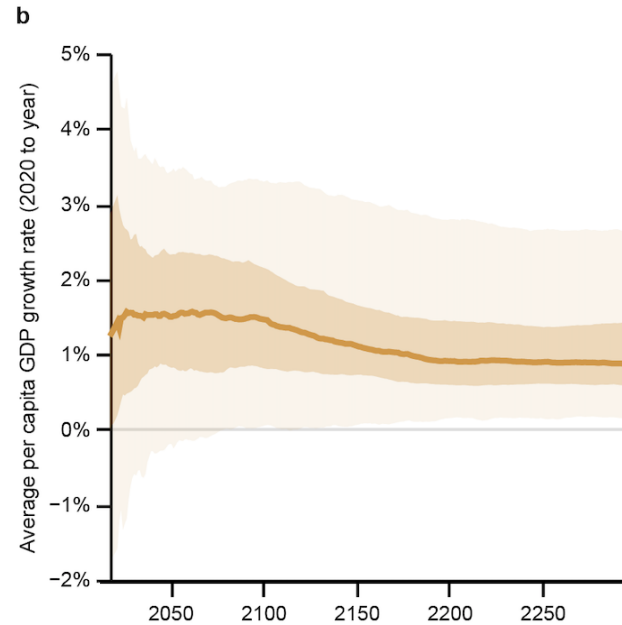
RFF Socioeconomic Projections (RFF-SPs)

Population



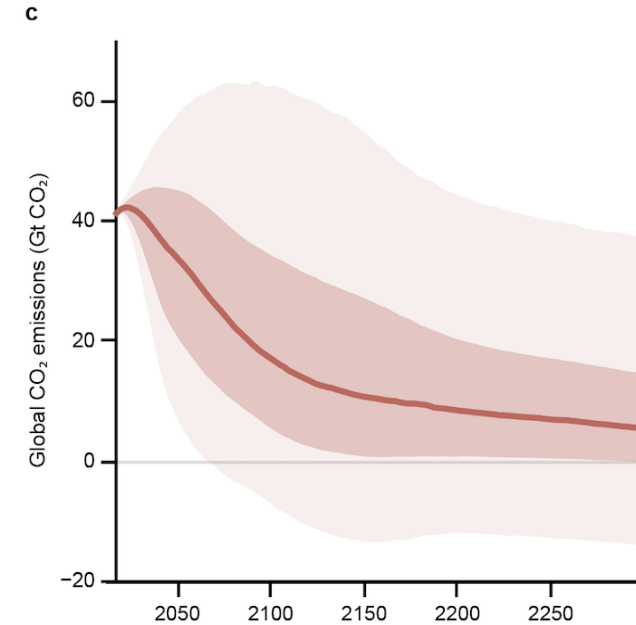
Extends the fully probabilistic statistical approach used by the UN for official population forecasts, incorporating improvements from a panel of nine leading demographers*

Growth in GDP per capita



Country-level econometric growth projections** constrained using expert uncertainty from RFF's *Economic Growth Survey****

Global CO₂ emissions



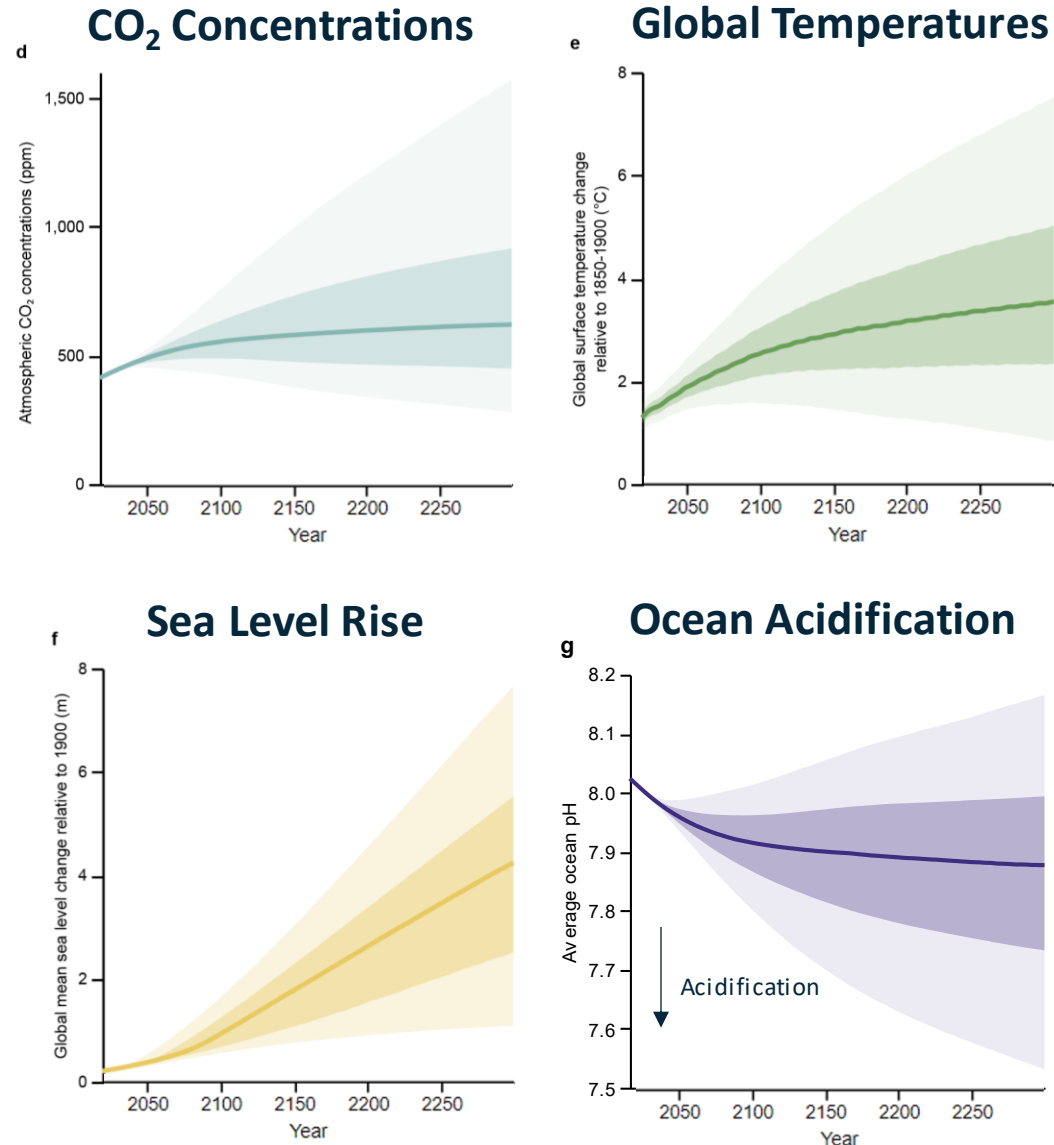
Projections generated through RFF's *Future Emissions Survey****, which are conditioned on future economic growth and reflect an “Evolving Policies” case



Implementation of modern climate models on GIVE

- GIVE calculates the response of the climate system using the FaIR* climate model, the BRICK sea level rise model**, and a modeled response of ocean acidification***
- By sampling emissions trajectories from the RFF-SPs as well as from the climate model parameters, the GIVE model incorporates compounding uncertainties from both elements

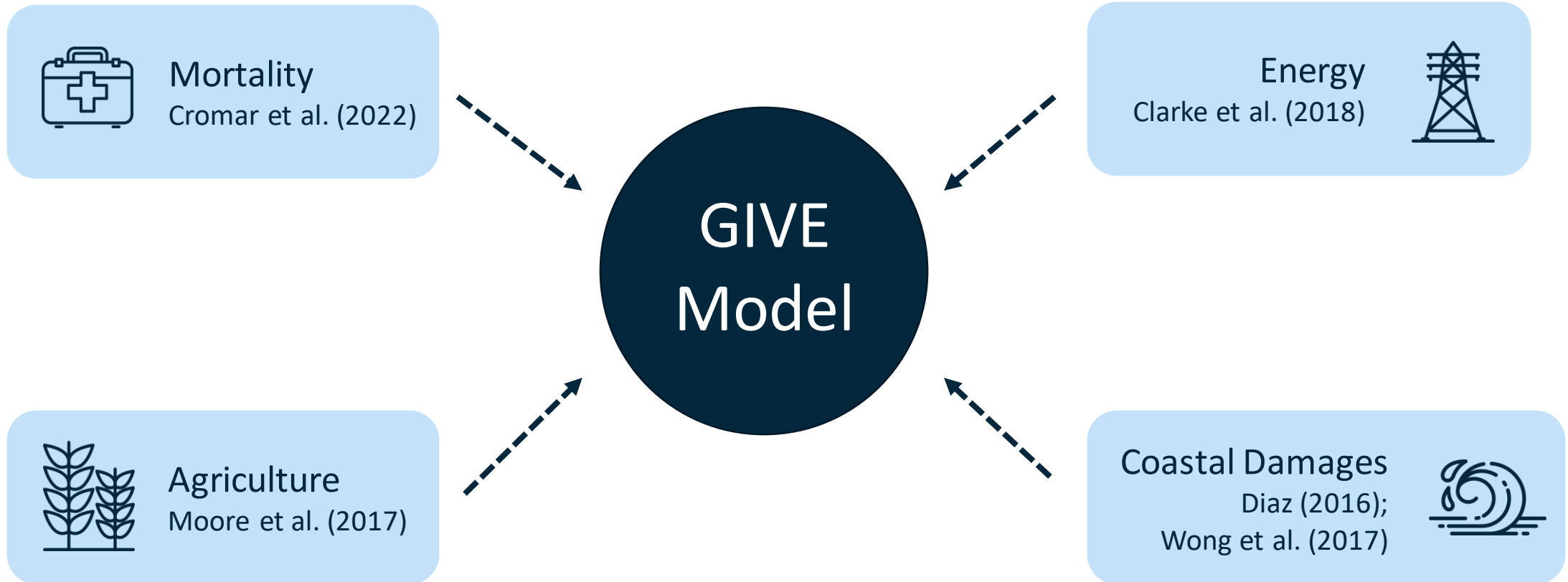
* Forster et al. (2021), Smith et al. (2021), ** Wong et al. (2017),
*** NASEM (2017)



Shaded areas represent 25-75% and 5-95% ranges



Implementation of modern sectoral damage functions



Stochastic discounting with growth

- NASEM recommended that the discount rate should
 - Align with the consumption rate of interest
 - Capture the long-term relationship between discount rates and economic growth to reflect risk

$$r_t = \rho + \eta g_t$$

- Focus on a 2% discount rate, reflecting consensus from recent economic literature*
- Newell, Pizer, Prest (2022) calibrate ρ and η parameters to match near-term rates *and* reconcile long-run interest rate behavior** and economic growth uncertainty***

* Giglio et al. (2015); Bauer & Rudebusch (2020, 2021); CEA (2017); Drupp et al. (2018); etc.

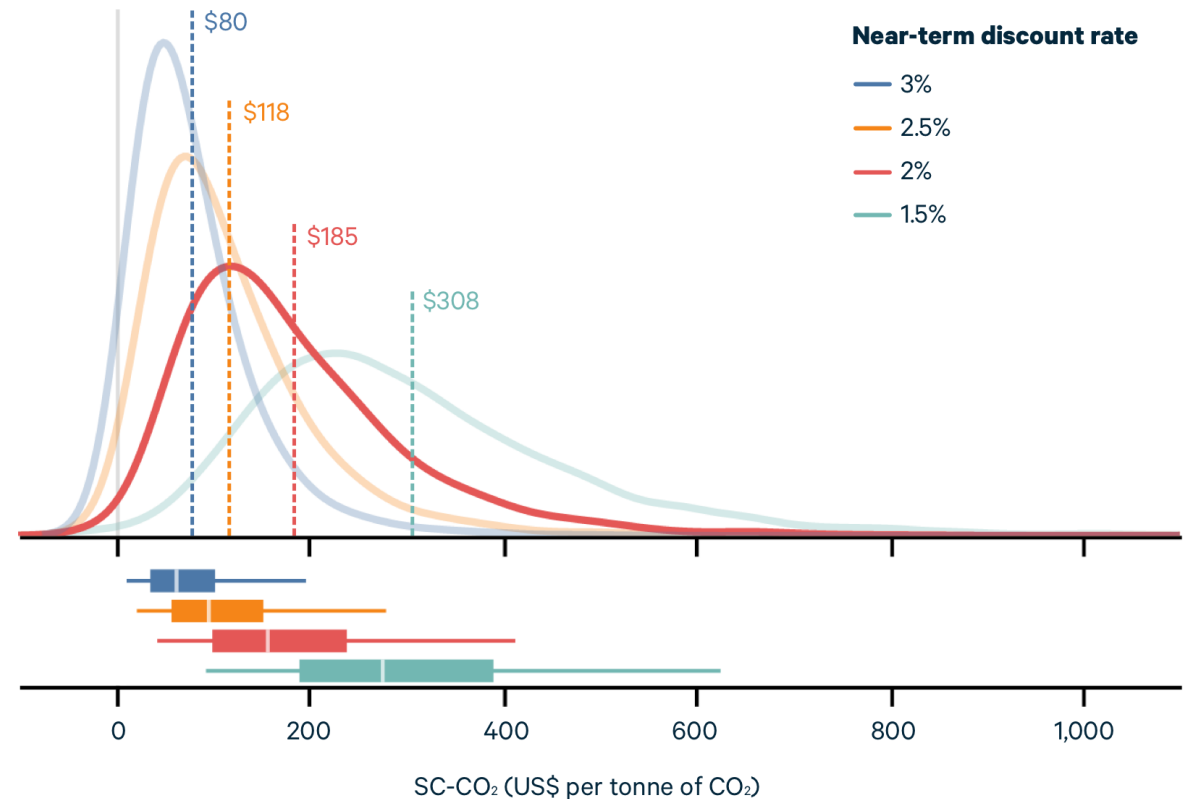
** Bauer & Rudebusch (2021)

*** Rennert et al. (2021); Müller, Stock, & Watson, (2020)

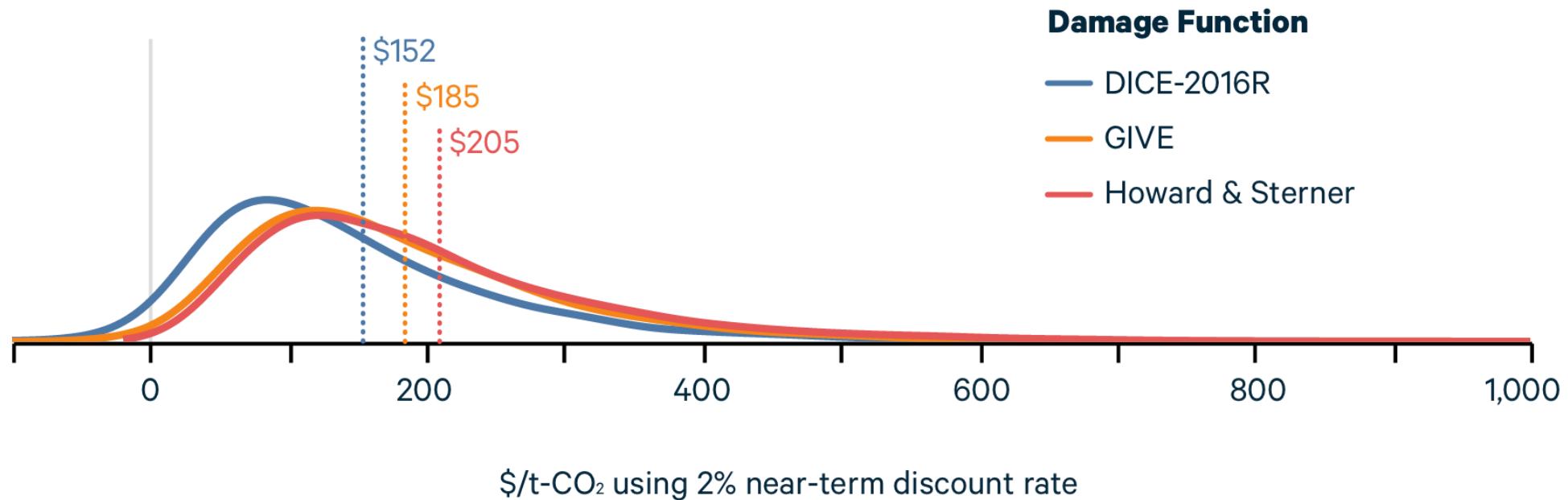


SCC estimates from the GIVE Model

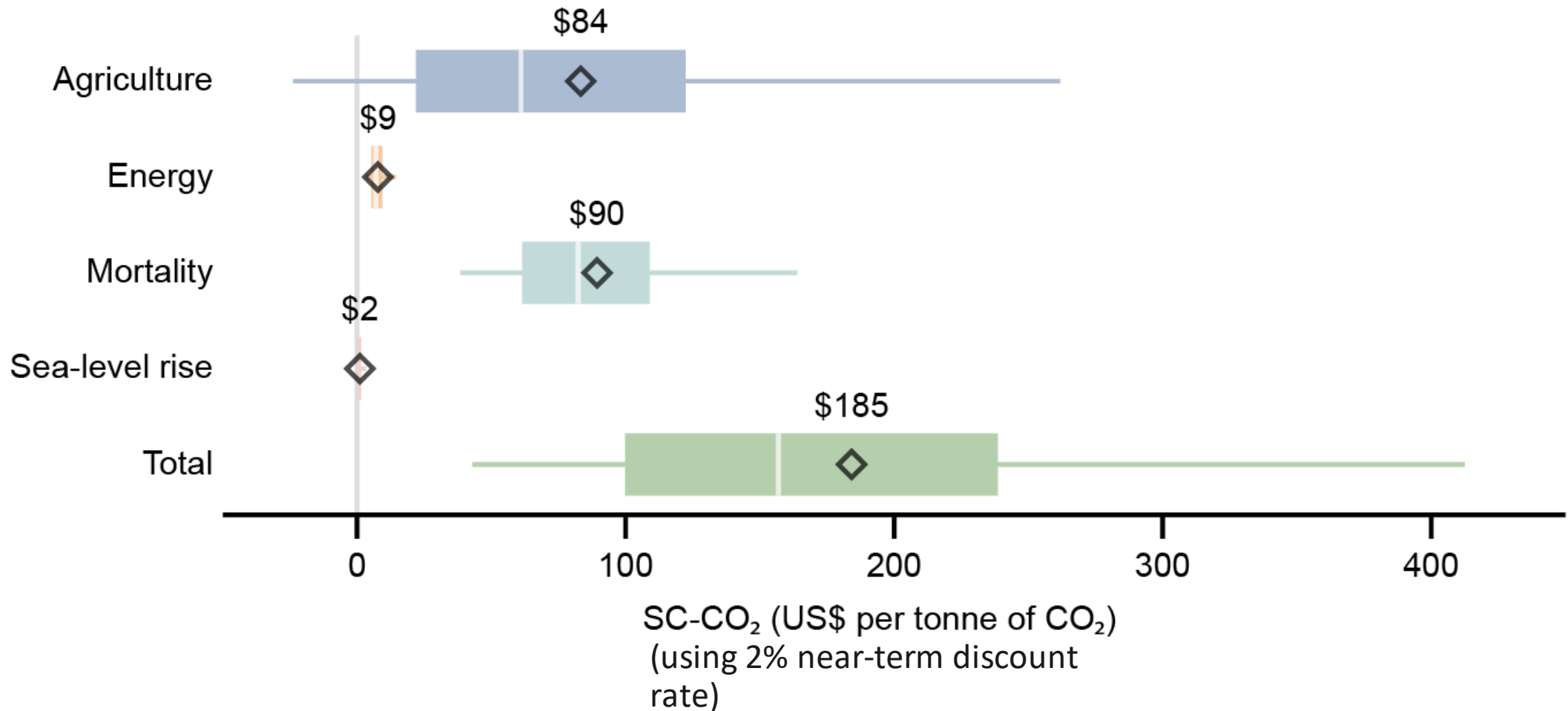
- Means and distributions of the SCC from 10,000 runs of the GIVE model, for discounting approaches calibrated to 4 near-term rates
- Using the preferred 2% near-term discount rate, the mean SCC is \$185/ton of CO₂
- Using a 3% discount rate, the mean SCC is \$80/ton of CO₂, a ~60% increase over the current federal estimate of \$51/ton



Results from GIVE sectoral damages are comparable to global damage functions based on meta-analyses



Partial SCC values, by damage sector





Related and future work

- Other greenhouse gases (SC-CH₄, SC-N₂O, HFCs)
- Incorporating damages from additional sectors
 - E.g., biodiversity loss, labor, etc.
 - Additional damage functions for sectors currently represented
 - Improved treatment of adaptation, and its costs
 - Mimi framework is designed to incorporate new research
- Long-term NAS recommendations
 - Feedbacks, interactions, and tipping elements
- Distributional effects and equity weighting



Socioeconomic Module

Determines future projections of GDP, population, and emissions.

SOCIOECONOMICS

RFF-SPs

OUTPUTS

- CO₂ Emissions
- World GDP per Capita Growth
- World Population

Climate Module

Translates emissions projections into changes in the climate system.

TEMPERATURE

FAIR

SEA LEVEL RISE

BRICK

OCEAN PH

Fung

OUTPUTS

- CO₂ Concentrations
- Temperature
- Sea Level Rise
- Ocean pH

Damages Module

Translates changes in the climate system into economic damages.

METHOD

Sectoral

HEALTH

Cromar

AGRICULTURE

Moore

ENERGY

Clarke

COASTAL IMPACTS

Diaz

OUTPUTS

- Undiscounted Marginal Damages

Discounting Module

Translates future economic damages into present-day dollars.

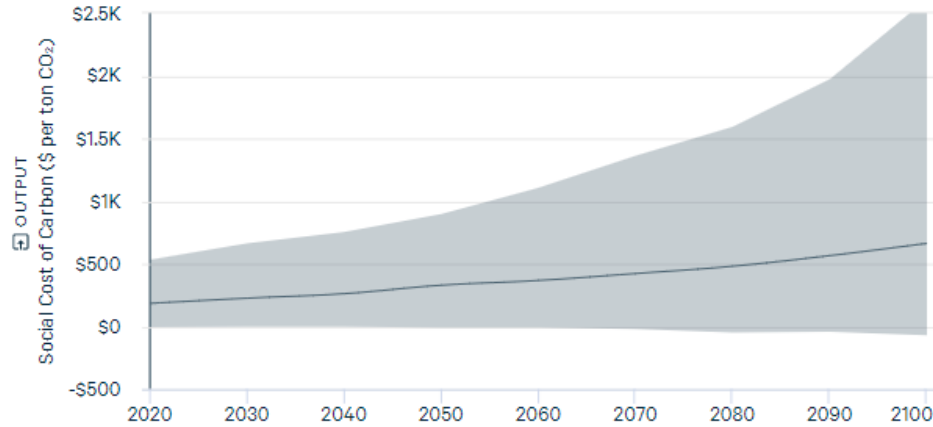
DISCOUNT RATE (METHODOLOGY NOTE)

2.0%

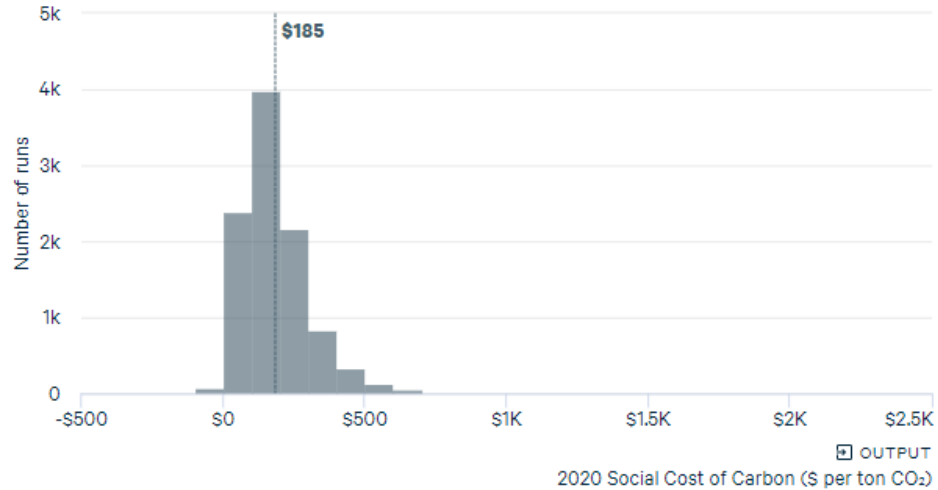
OUTPUTS

- Social Cost of Carbon

Projection 2020–2100



Distribution of 2020 Values



SHOW Mean + 95% Interval





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Thank you.

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Social Cost of Carbon Initiative: www.rff.org/SCC



Major NASEM recommendations

1. Establish a **regularized process** to update SCC estimates
2. Build an **integrated framework** to “unbundle” the process of SCC estimation into 4 modules
3. Implement **key scientific improvements** across the four modules

