

## **Policy-Induced Technology Adoption: Evidence from the U.S. Lead Phasedown**

Suzi Kerr and Richard Newell

May 2001 • Discussion Paper 01-14



Resources for the Future  
1616 P Street, NW  
Washington, D.C. 20036

Telephone: 202-328-5000

Fax: 202-939-3460

Internet: <http://www.rff.org>

© 2000 Resources for the Future. All rights reserved. No portion of this paper may be reproduced without permission of the authors.

Discussion papers are research materials circulated by their authors for purposes of information and discussion. They have not necessarily undergone formal peer review or editorial treatment.

# **Policy-Induced Technology Adoption: Evidence from the U.S. Lead Phasedown**

Suzi Kerr and Richard Newell

## **Abstract**

The theory of environmental regulation suggests that economic instruments, such as taxes and tradable permits, create more effective technology adoption incentives than conventional regulatory standards. We explore this issue for an important industry undergoing technological responses to a dramatic decrease in allowed pollution levels—the petroleum industry’s phasedown of lead in gasoline. Using a panel of refineries from 1971 to 1995, we provide some of the first direct evidence that alternative policies affect the pattern of adoption in expected ways. Importantly, we find that the tradable permit system used during the lead phasedown provided incentives for more efficient technology adoption decisions. Where environmentally appropriate, this suggests that flexible market-based regulation can achieve environmental goals while providing better incentives for technology diffusion.

**Key Words:** technology, adoption, diffusion, environment, regulation, lead, gasoline, tradable permit, incentive-based policy

**JEL Classification Numbers:** C41; L71; O31; O33; Q28; Q48

This page intentionally left blank.

## **Contents**

<b>Abstract.....</b>	<b>ii</b>
<b>Contents .....</b>	<b>iv</b>
<b>1. Introduction.....</b>	<b>1</b>
1.1. The Regulation of Lead in Gasoline .....	4
<b>2. Technology Adoption in Response to Regulation .....</b>	<b>7</b>
2.1. A Model of the Technology Adoption Decision.....	7
2.2. Econometric Model of the Timing of Technology Adoption .....	9
<b>3. Estimation of the Technology Adoption Decision .....</b>	<b>12</b>
3.1. Explanatory Variables.....	12
3.2. Estimation Results .....	19
<b>4. Conclusions.....</b>	<b>23</b>
<b>References.....</b>	<b>34</b>

# **Policy-Induced Technology Adoption: Evidence from the U.S. Lead Phasedown**

Suzi Kerr and Richard Newell\*

## **1. Introduction**

Economic and policy discussions have become increasingly permeated by issues related to technological change, particularly in the environmental arena. Understanding the process of technological change is important for at least two broad reasons. First, the environmental impact of economic activity is deeply affected by the nature of technological change, with new technologies potentially either creating increased pollution or facilitating its reduction. Because many environmental problems and policy responses are evaluated over long time horizons, the cumulative impact of these technological changes on the severity of environmental problems is likely to be large.

Second, policy interventions themselves create constraints and incentives that influence the process of technological change. These induced effects of environmental policy on technology may have substantial implications for positive analysis of the impact of alternative policies, as well as the normative analysis of policy decisions. The theoretical literature has long recognized that alternative types of environmental policy instruments can have significantly different effects on the rate and direction of technological change, typically finding that

---

\* Kerr is Director and Senior Fellow at Motu Economic and Public Policy Research (Suzi.Kerr@motu.org.nz), and Newell is a Fellow at Resources for the Future (newell@rff.org). We thank Nancy Bergeron, Oscar Melo, and Kelly See for research assistance. We also thank Severin Borenstein, William Pizer, Robert Stavins, and participants in seminars at the NBER, the University of California at Berkeley, the American Economic Association meetings, and the University of Maryland for useful comments on previous versions of the paper. Aspects of the research would not have been possible without permission from several firms to use certain confidential lead-trading data. We acknowledge support from the U.S. Environmental Protection Agency Grant No. CX827515.

economic incentive-based instruments (e.g., pollution taxes and tradable pollution permits) provide more effective incentives for technology adoption than conventional regulations (e.g., technology and performance standards).<sup>1</sup> Despite a reasonable amount of theoretical attention, little empirical evidence exists on the dynamic effects of environmental regulation, particularly with respect to the relative effects of alternative policy instruments.<sup>2</sup> We provide some of the first such evidence.

This paper reports a detailed empirical study of these issues for an important industry undergoing technological responses to a dramatic decrease in allowed pollution levels. As described below, the phasedown of lead in gasoline by petroleum refineries during the 1970s and 1980s was the first major success in implementing a market-based environmental policy. We assess the pattern of technology adoption by refineries during this period, both across refineries and across time, with the intent of understanding how various economic incentives, market factors, and the stringency and form of regulation influenced this process.

Toward this end, we develop a model of the technology adoption decision in the presence of environmental regulation and derive an econometrically testable duration model.<sup>3</sup> The model suggests that firms will gradually adopt the technology as its costs fall and increased regulatory

---

<sup>1</sup> Jaffe et al. (2000) provide a broad review of the literature on technological change and the environment. Zerbe (1970), Orr (1976), and Magat (1978) provide early theoretical discussions of the firm's incentives to innovate and adopt pollution-reducing technology. More recently, Downing and White (1986) look at firms' incentives, Malueg (1989) compares the differential effects of tradable permits and performance standards on high- versus low-cost pollution controllers, Milliman and Prince (1989) consider the effects of different instruments when market effects are taken into account, and Fischer et al. (1998) extend this by considering the welfare effects of incentives to adopt from different policy instruments.

<sup>2</sup> Nelson et al. (1993) consider the effect of constraints on the use of economic instruments on capital turnover in the electric power industry. Jaffe and Stavins (1995) estimate the factors determining adoption of energy-efficient building insulation. Newell et al. (1999) study the effects of energy prices and government regulation on energy-saving product innovation.

<sup>3</sup> Our basic approach is related to that taken by several previous applied industrial organization studies of technology adoption. See Hannon and McDowell (1984) and Saloner and Shepard (1995) on adoption of ATMs, Karshenas and Stoneman (1993) on adoption of computer-assisted machine tools, and Rose and Joskow (1990) on electrical utility adoption of supercritical coal-fired steam-electric generation.

stringency increases the value of adoption; firms with lower benefits or higher costs will adopt more slowly. We also test the proposition that there will be a divergence in the adoption propensities of low versus high compliance cost plants during periods with a tradable permit system versus an individually binding performance standard. Plants with relatively low costs of compliance (i.e., sellers in a permit market) will have greater incentives for cost-saving technology adoption within a trading regime. At the same time, relatively high-cost plants (i.e., permit buyers) will have decreased adoption incentives under the permit system (Malueg 1989).

Intuitively, the tradable permit system encourages all plants to take action until their marginal costs equal the permit price. Plants that have marginal costs below the market permit price (sellers) can capture even greater profits under the permit system by adopting new technology that further reduces costs. This is in contrast to plants that have marginal costs above the permit price (buyers), for whom buying permits is a less costly option than installing the new technology. Thus, the tradable permit system provides incentives for *more efficient* adoption, but it can lower adoption incentives for some plants with high compliance costs.<sup>4</sup> Under a nontradable performance standard, such opportunities for flexibility do not exist to the same degree. If plants face individually binding standards, they will be forced to take individual action—such as technology adoption—regardless of the cost, with the resultant inefficiency reflected in a divergence across plants in the marginal costs of pollution control.

We employ a unique time-series, cross-sectional dataset on petroleum refineries covering the full period of the U.S. lead phasedown, which began with a requirement that new cars after 1974 use unleaded gasoline. This was followed by performance standards on lead in gasoline, a tradable permit market controlling the lead in leaded gasoline (1983–1987), ending with a more

---

<sup>4</sup> Whether any of these policies provide incentives for fully efficient technology adoption depends on a comparison with the social benefits of technology adoption and the usual weighing of marginal social costs and benefits.

stringent performance standard and ultimately a ban in 1996. The adoption of pentane-hexane isomerization technology was one of the major responses to the increased severity of regulation.

We find that increased stringency (which raised the effective price of lead) encouraged greater adoption of lead-reducing technology. We also show that larger and more technically sophisticated refineries were more likely to adopt the new technology. Importantly, we further find that the tradable permit system provided incentives for more efficient technology adoption decisions. The relative adoption propensity of refineries with low versus high compliance costs was significantly greater under the tradable permit regime than under a nontradable performance standard.

### **1.1. The Regulation of Lead in Gasoline**

The decision to reduce lead in gasoline in the United States came in response to two main factors. First, as is summarized in Tables 1 and 2, the phasedown of lead in gasoline began in 1974 when the U.S. Environmental Protection Agency (EPA) introduced rules requiring the use of unleaded gasoline in new cars equipped with catalytic converters. The introduction of catalytic converters for emissions control required that motorists use unleaded gasoline, because lead destroys the emissions control capacity of catalytic converters. A large proportion of the eventual phasedown of lead in gasoline is in fact attributable to the decreasing share of leaded gasoline that resulted from the transition to a new car fleet. To help promote the supply of unleaded gasoline, EPA also scheduled performance standards requiring refineries to decrease the average lead content of gasoline beginning in 1975, but these were postponed until 1979 through a series of regulatory adjustments.

Second, by the 1980s studies showed adverse effects of atmospheric lead on the IQ of children and on hypertension in adults (U.S. EPA 1985). In 1982, new rules changed the basis of the standard from a refinery performance standard measured in terms of lead content per pooled volume of leaded plus unleaded gasoline, to a standard that specifically limited the allowable

content of lead in leaded gasoline to a quarterly average of 1.1 grams of lead per gallon (glpg). Very small refineries faced less stringent standards until 1983. During 1985 the standard was reduced to 0.5 glpg, and beginning in 1986 the allowable content of lead in leaded gasoline was reduced to its final level of 0.1 glpg. Lead was banned as a fuel additive in the United States beginning in 1996.

To ease the transition for refineries, the regulations permitted both trading and banking of lead permits through a system of “inter-refinery averaging.” Trading of lead permits among refineries was allowed from late 1982 through the end of 1987. Banking was allowed during 1985–1987. Beginning in 1988, EPA reimposed a performance standard of 0.1 glpg applicable to individual refineries. See Hahn and Hester (1989) and Nichols (1997) for a general overview of trading behavior and other aspects of the lead trading program.

Before late 1979 and from late 1982 through the end of 1987, refineries had extensive flexibility in their response to the lead regulations. They could choose how much unleaded gasoline to produce and could purchase lead permits to maintain a high level of lead in leaded gasoline if they chose. We characterize the form of regulation during these periods as an economic instrument. In contrast, from late 1979 through late 1982 and after 1987, each refinery faced an individual performance standard. We characterize the form of regulation in these periods as a performance standard.

Decreasing lead in gasoline led to an increase in gasoline production costs. Lead was used in gasoline to raise octane levels cheaply.<sup>5</sup> At the aggregate level there are two basic approaches to reducing the need for lead. The first is the use of other additives, such as methanol

---

<sup>5</sup> Octane is a characteristic of fuel components that improves the performance of engines by preventing fuel from combusting prematurely in the engine. The availability of high-octane fuel allows more powerful engines to be built. Cars will not operate efficiently with a lower-octane fuel than that for which they were designed. In addition, some older cars need more than a minimum level of lead (less than 0.1 glpg) to prevent a problem called valve seat recession.

and ethanol. These are more expensive than lead and only a part of the long-term solution. The second approach, which we analyze, is to increase refineries' abilities to produce high-octane gasoline components. In the short run, existing equipment can be run more intensively to increase octane production, but eventually new investment is required. At an individual level, a refinery can also adjust by altering the type of crude oil it purchases, by buying intermediate products with higher octane content, or by changing its output mix to one requiring less octane.

Pentane-hexane isomerization (henceforth referred to simply as isomerization) is one technology that can be used to directly replace lead through octane enhancement. Isomerization was a new technology in the early 1970s, but by 1985–1988, investments in isomerization were projected to provide around 40% of additional octane requirements.<sup>6</sup> Isomerization can be used in a refinery of any size and complexity and can be installed at any time in an existing refinery.<sup>7</sup> In 1986, the minimum investment required for a 5,000-barrel-per-day unit was around \$2.6 million (*Oil and Gas Journal* 1986), which is a relatively small investment in the refining industry. Because the primary purpose of isomerization is to create octane for gasoline, the specialization of the technology makes it ideal for assessing the impact of lead regulation on technology adoption.<sup>8</sup>

---

<sup>6</sup> Additives including MTBE provided about one third, and alkylation, catalytic cracking, and reforming together provided most of the remaining increase. Prior to 1986, isomerization played a smaller role in octane production, and increased severity of reforming and fluid catalytic cracking provided much of the octane increases (*Oil and Gas Journal* 1986).

<sup>7</sup> Many new technologies must be adopted when other changes are being made to the existing plant or when old technology is replaced. Rose and Joskow (1990) show how to control for this situation econometrically. This is not the case for isomerization.

<sup>8</sup> Unlike some other refining technologies, isomerization was relatively unaffected by the other major changes in the refinery industry during the 1980s because of its low level of previous adoption. The two other technologies that were key in replacing lead in gasoline were catalytic reforming and alkylation. The industry had large amounts of these technologies before the lead phasedown began because these technologies produce intermediate inputs used in the production of a wide range of outputs. The most important change in the industry during this period is the removal, in 1981, of price and allocation controls on crude oil, which had effectively subsidized the crude oil used by smaller refineries (Energy Information Administration 1993). After 1981, many small refineries closed and larger refineries took over their supply of gasoline. Refinery technologies such as catalytic reforming and alkylation were rationalized in response to this restructuring. Whereas a change in the level of either of these technologies could be

In Section 2 we develop an analytical and econometric model of the incentives to adopt technology as a function of economic and regulatory variables and individual characteristics. Section 3 describes our data and the results of our empirical application using a panel of 378 refineries from 1971 to 1995. We conclude in Section 4.

## 2. Technology Adoption in Response to Regulation

### 2.1. A Model of the Technology Adoption Decision

We consider a situation where a new technology is available to each refinery at a cost  $C(\mathbf{Z}_t, t)$  at time  $t$  where  $\mathbf{Z}_t$  is a vector of refinery-specific characteristics that may affect the cost of adoption. We treat the adoption decision as a discrete choice, which is reasonable for the case at hand.<sup>9</sup> We define  $\Pi^0$  as the profit without isomerization and  $\Pi^1$  as the profit after adoption (gross of the cost of adoption). Each refinery is a profit maximizer and chooses  $T$ , the time of adoption, to solve the following dynamic optimization problem:

$$\max_T \int_0^T \Pi^0(\mathbf{Z}_t, R_t, K_t, t) e^{-rt} dt - C(\mathbf{Z}_t, t) e^{-rT} + \int_T^\infty \Pi^1(\mathbf{Z}_t, R_t, K_t, t) e^{-rt} dt, \quad (1)$$

where the set of refinery-specific characteristics  $\mathbf{Z}_t$  also affects profits,  $K_t$  is the stock of capacity of the new technology already installed in the industry,  $R_t$  represents the stringency and form of regulation faced by each refinery, and  $r$  is the discount rate. The variables  $\mathbf{Z}_t$ ,  $R_t$ , and  $K_t$  can change over time.

A refinery will adopt at the first time  $T$  where the investment is profitable as long as it is not even more profitable to wait until a later period because of falling investment costs. This is known as the arbitrage condition:

---

interpreted as a response to many factors other than the regulation of lead, a change in the level of isomerization can be interpreted primarily as a response to the phaseout of lead from gasoline.

<sup>9</sup> Isomerization capacity in our data was always added as a discrete one-time investment.

$$V(\mathbf{Z}_T, R_T, K_T, T) - rC(\mathbf{Z}_T, T) + \frac{\partial C(\mathbf{Z}_T, T)}{\partial t} \geq 0, \quad (2)$$

where  $V(\mathbf{Z}_T, R_T, K_T, T) = \Pi^1(\mathbf{Z}_T, R_T, K_T, T) - \Pi^0(\mathbf{Z}_T, R_T, K_T, T)$  is the gross value of the adopted technology at time  $T$ . The arbitrage condition is a sufficient condition if the adoption cost is nonincreasing and convex, and the gross value of adoption,  $V$ , is nondecreasing with respect to time.<sup>10</sup> We also note that in order for adoption to take place in finite time, these conditions together imply that adoption must be profitable:

$$\int_T^{\infty} V(\mathbf{Z}_t, R_t, K_t, t) e^{-rt} dt - C(\mathbf{Z}_T, T) e^{-rT} > 0.$$

The gross value of adoption varies across refineries, as do the cost and the change in cost over time. Refineries with the highest value will tend to adopt first; then, as the costs of technology adoption fall or its benefits rise (e.g., because of increased regulatory stringency), other refineries begin to adopt. This is known as the *rank effect* because refineries are ranked by the profitability of the new technology (Karshenas and Stoneman 1995). The gradual sweeping across this distribution of values tends to produce the S-shaped pattern that is typically found for the diffusion of new technologies. A second important effect is known as the *stock effect*. As more refineries adopt the technology and the stock of installed capacity rises, the supply of high-octane intermediate products will rise and the price of octane will fall, as will the return to adoption. We allow for each of these effects within our econometric model.

In addition to the above representation of adoption behavior, which models adoption as the result of value-maximizing decisions by heterogeneous adopters, the literature on technology diffusion has traditionally emphasized the role played by the gradual dissemination of information about a new technology. Adopting technology can be a risky undertaking requiring

---

<sup>10</sup> Specifically, the second-order condition that is sufficient if it holds everywhere is:  $\partial V(\mathbf{Z}_t, R_t, K_t, t) / \partial t - r \partial C(\mathbf{Z}_t, t) / \partial t + \partial^2 C(\mathbf{Z}_t, t) / \partial t^2 \geq 0$ . These conditions are likely to hold over our period of analysis because regulatory stringency was increasing and because adoption costs generally fell at a decreasing rate over time, eventually tending to a constant level; the general pattern is convex.

considerable information. It takes time for information to diffuse sufficiently, and the diffusion of technology is limited by this diffusion of information. In the epidemic model of technology diffusion (Griliches 1957; Stoneman 1983), this process is represented in a manner similar to the spread of a disease, with adoption rates depending on the interaction between adopters and potential adopters. The presumption is that one of the most important sources of information about a new technology is firms that have already adopted. Under typical assumptions, the epidemic model also yields the characteristic S-shaped diffusion pattern. As described below, within the duration framework used in our econometric analysis, this information dissemination process can be represented through the baseline hazard function, and its importance ascertained by assessing the degree of duration dependence of the baseline hazard.

## **2.2. Econometric Model of the Timing of Technology Adoption**

Econometric modeling of technology adoption decisions lends itself naturally to the use of statistical techniques developed for analysis of duration data. Duration data describe processes and events where it is typically not only the duration of the process per se that is interesting, but also the likelihood that the event will now occur, given that the process has lasted as long as it has. Duration models were originally developed in biomedical science to describe such events as the survival times of patients with heart transplants, and in industrial engineering to model such events as the risk of equipment failure. Within the economics literature, duration analysis has been applied to labor issues, such as the measurement of unemployment spells, and to a more limited extent, issues related to technology adoption (Hannan and McDowell 1984; Rose and Joskow 1990; Karshenas and Stoneman 1993; Saloner and Shepard 1995). Kalbfleisch and Prentice (1980), Kiefer (1988), and Lancaster (1990) provide introductions to duration analysis, both in general and in its specific application within economics.

A duration model of technology adoption is based on formulating the problem in terms of the conditional probability of adoption at a particular time, given that adoption has not already

occurred and given the characteristics of the individual and its environment. Note the correspondence between this conceptualization of the problem and the technology adoption decision as framed in the previous section. In addition to the intuitive appeal of framing the technology adoption decision in this way, duration models provide a convenient framework for incorporating data on explanatory variables that change over time (so-called time-varying covariates) and other elements of the dynamic process of technological change. Estimating the effect of regulations and other determinants of technology adoption that change over time (e.g., technology costs, stocks, epidemic and learning effects) is in fact central to our specific research interest. After the general structure of the probability model has been specified, along with some additional functional form and distributional assumptions, the model can be estimated by maximum-likelihood methods.

We therefore proceed by formulating the timing of technology adoption within a duration model as a function of the explanatory variables that we found through the arbitrage condition (Equation (2)) to be fundamental to this decision. Specifically, the rate at which individuals will adopt the technology in period  $t$ , conditional on having not adopted before  $t$ , is known as the “hazard rate” at time  $t$ . The *hazard function* for each individual is denoted  $h(t, \mathbf{X}_t, \boldsymbol{\theta})$  and it is given by the conditional probability

$$h(t, \mathbf{X}_t, \boldsymbol{\theta}) = \frac{f(t, \mathbf{X}_t, \boldsymbol{\theta})}{1 - F(t, \mathbf{X}_t, \boldsymbol{\theta})}, \quad (3)$$

where  $F(t, \mathbf{X}_t, \boldsymbol{\theta}) = \Pr(T < t)$  is the cumulative distribution function specifying the probability that the random variable  $T$  (i.e., time until adoption) is less than some value  $t$ ,  $f(t, \mathbf{X}_t, \boldsymbol{\theta}) = dF(t, \mathbf{X}_t, \boldsymbol{\theta})/dt$  is its density function,  $\mathbf{X}_t$  is a set of explanatory variables which may change over time, (e.g., the superset of  $\mathbf{Z}_t$ ,  $R_t$ , and  $K_t$  from above), and  $\boldsymbol{\theta}$  is a set of parameters to be estimated. The behavior of the hazard function over time depends on the distributional assumption for  $F(t, \mathbf{X}_t, \boldsymbol{\theta})$  and on the way that the explanatory variables  $\mathbf{X}_t$  change over time. Estimation of the parameters  $\boldsymbol{\theta}$  can proceed using maximum likelihood.

We place further structure on the hazard function by means of a convenient and widely used approach in which the hazard function (and parameter set  $\theta$ ) is factored into two parts. One part is the *baseline hazard*,  $h_0(t)$ , which may depend on time but not on the other explanatory variables. The baseline hazard captures any effects on duration that are not represented by the other explanatory variables included in the analysis; it is assumed to be common to all individuals. In the context of technology adoption, the baseline hazard captures possible epidemic effects described above.

The second part of the factored hazard model depends on the explanatory variables  $\mathbf{X}_t$  and associated parameter vector  $\beta$  in an exponential manner, which both permits straightforward estimation and inference and ensures that the hazard is positive without additional restrictions. The hazard function becomes

$$h(t, \mathbf{X}_t, \beta) = h_0(t) \exp(\mathbf{X}_t' \beta). \quad (4)$$

An estimated parameter  $\beta$  is interpretable as the effect on the log hazard rate of a unit change in an explanatory variable at time  $t$ . If the explanatory variables are normalized to equal zero at some sensible reference case (e.g., the variable means), then  $h_0(t)$  is interpretable as the hazard function for the reference case, and  $\exp(\beta) - 1$  gives the percentage effect of the explanatory variable on the hazard rate relative to the reference case. We employ this type of normalization in our empirical application, as explained below.

Estimation of the hazard model through maximum-likelihood methods (based on Equation (4)) can proceed either in a completely parametric fashion by choosing  $h_0(t)$  from a parametric family, or by using the Cox (1975) partial-likelihood approach, which does not require specifying the form of  $h_0$ . A variety of alternative parametric functions have been used for the first approach. The most widely used is an exponential distribution of duration times (i.e.,  $F(t) = 1 - \exp(-\gamma t)$  and  $f(t) = \gamma \exp(-\gamma t)$ ), which leads to a constant baseline hazard  $h_0(t) = \gamma$ . Coupled with specification tests, its simplicity and ease of interpretation make the exponential distribution a natural point of departure for analysis.

We also estimate models using the Weibull, Gompertz, and gamma distributions, which allow for nonconstant baseline hazards (i.e., duration dependence) and include the exponential distribution as a special case, thereby enabling specification testing. If, for example, as described above, uncertainty about the value of isomerization falls in unobservable ways over time as adoption spreads and learning occurs through an epidemic effect, we might expect that the hazard rate would rise over time. Nonetheless, because we control for many of the variables that are thought to govern the timing of technology adoption, it should not be surprising if the remaining baseline hazard is constant. To further check the appropriateness of our parametric form of the hazard model, we also estimate the Cox partial-likelihood model. Note, however, that within the Cox model we cannot estimate the effect of purely time-series variables, such as temporal changes in regulatory stringency and form of regulation, because these cannot be identified independently from an arbitrary baseline hazard function.

### **3. Estimation of the Technology Adoption Decision**

#### **3.1. Explanatory Variables**

Using information from the Department of Energy, trade journals, EPA, and individual oil companies, we compiled a 5,647-observation database of the annual technical and operating characteristics of 378 refineries spanning the 25-year period 1971–1995. These data cover virtually the entire population of U.S. refineries over a period that predates the first recorded adoption of isomerization in the United States, in 1972. We coupled these data with information on lead regulations, technology costs, the lead-trading behavior of individual refineries, and other relevant economic and refinery market variables. The sources, definitions, and construction of individual variables are further described below; basic descriptive statistics of each of these raw variables are given in Table 4. To facilitate interpretation of estimated parameters, we normalized continuous variables so that a unit change in each transformed variable represents a

10% change from its mean value, or in the case of our regulatory stringency variable (*REGULATE*), a 10% change in the level of stringency.<sup>11</sup>

### ***Refinery characteristics***

We expect certain characteristics of individual refineries to raise or lower the net value of isomerization and thus raise or lower a refinery's propensity to adopt this new technology. Data on the technical and operating characteristics for refineries come from annual issues of the *Petroleum Supply Annual* (Energy Information Administration 1980–1995) and the *Oil and Gas Journal* (1971–1979). These sources and information from the American Petroleum Institute (1996) were used to assign refineries to companies and to verify the years in which the refineries were in operation.

*Dependent variable—presence of isomerization.* The dependent variable is whether a refinery has adopted isomerization at each point in time within the sample. Capacity information is recorded as of January 1 each year, so a refinery is treated as having adopted isomerization during 1985 if it had no such capacity at the beginning of 1985 but did so as of the start of 1986. If the refinery had not adopted by 1995 or the refinery shut down, the observation is treated as censored in that year. Figure 1 shows the cumulative adoption of isomerization over the period of interest.

*Size and industry setting.* Theoretical and empirical work on technology diffusion suggests that size (e.g., of establishments, firms, plants) may play an important role in adoption decisions, perhaps as a proxy for such factors as economies of scale, risk aversion, investment hurdle rates, management quality, or participation in research and development activities. The

---

<sup>11</sup> We accomplished this by first dividing each variable by its mean, then multiplying by 10, and finally taking deviations from each mean (by subtracting 10), resulting in a mean of zero for the transformed variables. We normalized *REGULATE* by dividing by its maximum and then multiplying by 10, so that it equals zero at its minimum and 10 at its maximum.

empirical literature generally finds that smaller entities adopt new technologies more slowly.<sup>12</sup> For the specific case at hand, the trade press suggests that small refineries generally have higher costs of adopting isomerization (see *Oil and Gas Journal* 1967). We employ two indicators of size—the size of each refinery and the size of the company that owns it. Refinery size (*REFSIZE*) is defined as its operating crude distillation capacity in thousand barrels per calendar day (kb/cd). One of the categorical variables used in our test of regulatory form, *LARGE*, is that refinery capacity be greater than 50 kb/cd, the standard industry definition of a larger refinery.

The expected effect of company size on isomerization adoption is more ambiguous. Adoption may be less likely at refineries in larger companies because these refineries tend to have better access to high-octane intermediate products from affiliated refineries and may have greater flexibility in their output choice because other affiliated refineries supply parts of their market. They may also face higher bureaucratic barriers to adoption if decisions are not all made at the refinery level. On the other hand, adoption may be more likely at refineries within larger companies if larger companies have greater access to capital and to the skills, knowledge, and information from affiliated refineries that lower the cost of adoption. We define the size of the company that owns each refinery (*COSIZE*) as the sum of operating crude capacity (kb/cd) in all affiliated refineries.

We also include the variable *DENSITY*, which measures the number of refineries in each region. We expect that refineries in regions with a greater number of other refineries will have greater access to intermediate products and greater output flexibility, and may thus have lower adoption propensities. On the other hand, if refineries learn about new technologies from

---

<sup>12</sup> Karshenas and Stoneman (1995) and Geroski (2000) provide surveys, and Levin et al. (1987), Rose and Joskow (1990), Karshenas and Stoneman (1993), and Saloner and Shepard (1995) provide specific evidence of a positive effect of size on adoption propensity. Oster (1982) is one of the few studies finding a negative effect of firm size on adoption, attributing the large U.S. steel firms' "technologically laggard" behavior to their insulation from competition.

geographically proximate refineries, increased refinery density could have a positive affect on adoption. The geographic distribution of refineries across the United States is illustrated in Figure 3; Table 3 shows the regional classifications we used in our analysis.<sup>13</sup>

*Technological sophistication.* The variable *COMPLEX* is a categorical variable indicating that a refinery had catalytic reforming capacity, a technology that distinguishes simple from more complex refineries.<sup>14</sup> One option for installing isomerization is to adapt an existing catalytic reforming unit; refineries without this option face higher adoption costs. We also expect that simple refineries may have less knowledge of the technology or face greater uncertainty about its value. These higher costs of adoption for simple refineries should tend to lower their relative adoption propensity, particularly when regulation allows such flexibility.

### ***Technology cost and stock***

*Cost of isomerization.* Both theory and common sense suggest that the cost of a technology is an important determinant of whether and when it will be adopted. We gathered typical costs of construction for an isomerization unit from the trade journal *Hydrocarbon Processing* (1966–1994). We deflated these costs into constant dollars using the Nelson Refinery Cost Index (American Petroleum Institute 1998) and then normalized the cost to equal one in 1971, resulting in the variable *COST*.<sup>15</sup> As illustrated in Figure 2, the real costs of isomerization

---

<sup>13</sup> The 10 regional definitions we use are from the Department of Energy’s Refinery Evaluation Modeling System. These regions were developed to provide a reasonable geographic aggregation for petroleum refining modeling purposes, and are derived from a combination of 13 Bureau of Mines districts with five Petroleum Administration for Defense (PAD) districts. The additional inclusion of regional dummies in the model did not add significant explanatory power.

<sup>14</sup> Alkylation capacity also tends to be present at more sophisticated refineries. We do not include this variable in the final results, however, because we found that it had a small and statistically insignificant independent effect.

<sup>15</sup> We also created two other cost variables suggested by theory: *RCOST*, which is annualized cost where the discount rate is the Moody’s AAA corporate bond rate from the Economic Report of the President (Council of Economic Advisors 1997), and *DCOSTDT*, which is the percentage annual change in the cost of isomerization. Neither of these variables added any explanatory power to the model once the more basic measure of cost was included.

dropped by about 30 percent over the period of analysis, to about \$5.5 million for a 10,000-barrel-per-stream-day unit in 1995. Although *COST* is purely a time-series variable, we also capture cross-sectional differences in adoption costs through the variables for size (*REFSIZE*) and technological sophistication (*COMPLEX*).

*Stock of isomerization capacity.* As more refineries adopt isomerization, they increase the supply of high-octane intermediate outputs, hence lowering the price differential between leaded and unleaded gasoline and the marginal value of octane. This should lower adoption propensities as the installed stock of isomerization increases. On the other hand, if the installed stock of isomerization acts as a proxy for cumulative experience with this technology, the learning and reduced uncertainty associated with it could have a positive effect on adoption. Our *STOCK* variable is defined as the total industry isomerization capacity in thousand barrels per stream day (kb/sd), lagged one period to avoid an endogeneity problem.

### ***Regulatory variables***

See Tables 1 and 2 for a summary of the federal lead regulations that form the basis for our construction of the regulatory variables. We explore two types of regulatory variables that capture the effects of both the stringency and the form of regulation (i.e., performance standard or economic instrument).

*Regulatory stringency.* The overall stringency of lead regulations is inversely related to the average amount of lead allowed per gallon, which depends on the stringency of the standard for leaded gasoline and on the share of leaded gasoline in total gasoline production. As the allowable level of lead in leaded gasoline decreases, and the share of leaded gasoline decreases, effective stringency will increase. Increased regulatory stringency should increase the propensity to adopt isomerization because isomerization is a substitute for lead in octane production. Because octane responds in an approximately log-linear manner to the addition of lead (Leffler

1985), this suggests the following definition for our regulatory stringency variable (*REGULATE*):

$$REGULATE = S \ln(B/L) + (1 - S) \ln(B/U), \quad (5)$$

where  $S$  is the share of leaded gasoline,  $B$  is the baseline unregulated level of lead per gallon,  $L$  is allowable content of lead per leaded gallon,  $1-S$  is the share of unleaded gasoline, and  $U$  is the (very low) content of lead per unleaded gallon.  $L$ ,  $S$ , and thus *REGULATE* vary across refineries and over time.

The share of leaded gasoline,  $S$ , varies by location and over time from 1 in 1970 to 0 in 1995. We construct  $S$  using state-level data based on the *Petroleum Marketing Monthly* (Energy Information Administration 1983–1992), a study by Ethyl Corporation,<sup>16</sup> and the *U.S. Statistical Abstract* (U.S. Bureau of the Census 1971–1995). We then aggregate values to the regional level using the ten regional definitions described earlier (see definitions in Table 3).

Federal regulations define unleaded gasoline as having a lead level of 0.05 grams of lead per gallon or less ( $U = 0.05$ ). In 1970, leaded gasoline had a preregulation baseline lead level of approximately  $B = 3$  grams of lead per gallon (U.S. Department of Energy 1986). *REGULATE* thus varies from 0 in 1970 to a maximum of 4 by 1995, when leaded gasoline was virtually eliminated (i.e.,  $REGULATE_{\max} = \ln(B/U) = \ln(3/.05) = 4.09$  prior to our normalization). Beginning in 1979, lead in leaded gasoline was restricted to a level  $L$ , which was initially the pooled gas standard divided by the leaded gas share and then the leaded standard from November 1982 on (see Table 1). Small refineries were treated differently from 1979 until July 1983, and this is also incorporated in our measure of  $L$  (See Table 2).  $L$  is prorated when regulations span partial years.

---

<sup>16</sup> These data for 1980–1982 were kindly provided by Severin Borenstein.

*Regulatory form.* With our regulatory form variable we seek to test the hypothesis that firms with relatively low (high) costs of individual compliance (e.g., “sellers” versus “buyers” in tradable permit markets) face higher (lower) incentives to adopt under an economic incentive-based instrument than under an individually binding performance standard. Ideally, we would like to observe whether a refinery’s marginal cost of compliance if it acts alone is above or below the market price determined by the economic instrument. If a refinery’s marginal costs are below the market permit price, it would face higher returns to adoption when the economic instrument is employed. If a refinery’s marginal costs are above the permit price, it would face higher returns to adoption under an individually binding performance standard.

Because we have neither individual compliance costs nor the permit price over time, we approach this question in two alternative ways. We begin by defining the variable *ECON* to indicate periods during which, at year end, refineries had flexibility in their individual lead use (i.e., 1971–1978 and 1982–1986) versus periods when they were subject to individually binding performance standards (i.e., 1979–1981 and 1987–1995). We then interact this regulatory form variable with indicators of individual refinery compliance costs. These interactions take two forms. In the first model, we simply interact *ECON* with two indicators of low compliance cost, *LARGE* and *COMPLEX*. We include *ECON* and these interaction terms in the duration model along with the other variables described above.<sup>17</sup>

In the second model, we employ a two-stage procedure. First, we take the intermediate step of creating a variable *SELLER*, which represents the expected probability that a refinery is a seller of permits, indicating it has relatively low compliance costs. Second, we interact *SELLER* with *ECON* as in the first model and include it in the main equation. To construct the variable

---

<sup>17</sup> If *LARGE* or *SELLER* (see below) are included as separate (not interacted) explanatory variables in the estimation, their coefficients are small and statistically insignificant and their inclusion does not qualitatively alter the results.

*SELLER*, we use data on lead-trading activity that was generated by the self-reporting requirements of the EPA lead-trading program.<sup>18</sup> For each refinery, we compute the net purchases or sales of lead permits in 1983, the first full year of operation of the trading program.<sup>19</sup> We then construct a discrete variable indicating whether a refinery was a net seller or buyer of permits, and we estimate a probit model of this variable with relevant explanatory variables that may affect compliance costs. The results are shown in Table 5; most of the variables have the expected sign. Finally, we compute the predicted values from this probit equation for the entire sample—this is the variable *SELLER* that we use in our duration analysis. One way to think about the variable *SELLER* is as a summary measure of relative compliance costs across refineries, based on the relationship between the role of the refinery in the larger market (i.e., seller versus buyer) and the many variables we have that are indicators of compliance costs. This is precisely the type of variable we need to test our regulatory form hypothesis.

### 3.2. Estimation Results

As described above, we estimate a duration model of the influence of refinery characteristics, market factors, and regulations on the timing of technology adoption using

---

<sup>18</sup> The data were collected confidentially by the U.S. Environmental Protection Agency via Form 40-CFR80.20, including information on each refinery's production of leaded and unleaded gasoline, as well as the number of permits bought, sold, and banked each quarter from 1983 through 1987. We have these data for a subset of oil companies; more details are given in Kerr and Maré (1998). We have data both on those directly observed and on their trading partners. We observe full trading behavior for only 77 refineries, but with their trading partners included we have a total of 114 observations. Although we do not observe complete trading for their trading partners, we assume that their observed direction of trade is an unbiased proxy for the direction of their total net trade. This is not an unreasonable assumption, since most refineries make only one trade per quarter, or around four per year. Our fully observed sample accounts for 61% of sales and 49% of purchases by refineries. We observe 48% of all trades. One concern we had was that there might be a sample selection problem with regard to the refineries for which we observed trading data. However, a Heckman test rejected any sample selection problem.

<sup>19</sup> We chose 1983 rather than another time period to avoid complications from the allowance of permit banking in later years.

maximum-likelihood estimation.<sup>20</sup> The main estimation results are given in Table 6, and Table 7 provides results for different distributional assumptions for the baseline hazard function. Table 7 demonstrates the robustness of our results to various distributional assumptions and suggests that the use of an exponential baseline hazard function is appropriate in this case.<sup>21</sup> The parameter estimates changed very little under these more flexible distributional assumptions, including the Cox partial-likelihood approach, which leaves the baseline hazard function unspecified. Moreover, tests of the exponential distribution relative to more flexible parametric distributions in which it is nested do not reject the exponential distribution. Finally, further specification checks found that our use of the standard hazard model was appropriate, the functional forms for our explanatory variables were adequate, and the model fit the data reasonably well.<sup>22</sup> We therefore focus our attention henceforth on the results in Table 6, which assumes an exponentially distributed baseline hazard.

The results show a large, statistically significant positive influence of increased regulatory stringency on isomerization adoption. The estimate on *REGULATE* indicates that a 10% increase in the stringency of gasoline lead regulations was associated with about a 40%

---

<sup>20</sup> Because observations in our dataset represent repeated observations on the same subjects (i.e., individual refineries), the usual assumption of independent observations is questionable. We therefore use a robust (Huber-White) estimate of the variance-covariance matrix for the standard errors of our parameter estimates, which relaxes the independence assumption and requires observations to be independent only across refineries.

<sup>21</sup> The robustness also carries over to the model where regulatory form is measured using *SELLER* rather than *LARGE* and *COMPLEX*. Unfortunately, the gamma distribution's flexibility comes at a computational cost, and we were not able to achieve convergence of the maximization process with our full model because of nonconcave regions of the likelihood function. With a somewhat restricted version of the model that excluded the regulatory form variables (see below), the model did converge, and we found that we could not reject the exponential version of the model.

<sup>22</sup> Using a test developed by Grambsch and Therneau (1994), we use Schoenfeld residuals from the Cox partial likelihood estimates to conduct a joint test of the assumption that the explanatory variables have constant effects over time; the test did not reject the assumption ( $P(\chi^2(5) > 1.74) = 0.88$ ). We also conducted many visual checks of the residuals from the estimation, which had the desired properties (see Lancaster 1990). In addition, we explored higher-order functions of our continuous variables (which we found to be small and statistically insignificant), as well as their logarithmic transformations (which did not qualitatively alter the results). Finally, we explored whether refinery entry or exit had a discernible additional influence on adoption behavior—we found that it did not.

increase in probability of new adoptions by refineries. In fact, the magnitude of this effect suggests that virtually all isomerization adoption over this period can be explained by the increased octane requirements necessitated by the lead regulations on fuel additives and the car fleet.

The form taken by lead regulations—individually binding performance standard or market-based regulation—also had a marked influence on the pattern of technology adoption. As theory suggests, we found a significant divergence in the adoption behavior of refineries with low versus high compliance costs. Namely, the positive differential in the adoption propensity of expected permit sellers (i.e., low-cost refineries) relative to expected permit buyers (i.e., high-cost refineries) was significantly greater under market-based lead regulation compared to under individually binding performance standards. High-cost refineries (i.e., small, simple refineries or expected permit buyers), in particular, were much less likely to adopt under market-based regulation. This is evident in the parameter estimates for variables representing low-cost refineries during economic incentive regimes (i.e., *ECON\*SELLER*, *ECON\*LARGE*, and *ECON\*COMPLEX*), which are significantly positive, versus the parameter estimates for high-cost refineries in the same period (i.e., *ECON*), which are significantly negative. Overall, our results are consistent with the finding that the tradable permit system provided more efficient incentives for technology adoption decisions.<sup>23</sup>

The other explanatory variables generally had effects consistent with economic expectations. Consistent with most empirical research on technology adoption, we found that larger refineries had significantly higher adoption propensities. The parameter estimate for *REFSIZE* indicates that a 10% increase from the mean in individual refinery capacity was

---

<sup>23</sup> To check that this is not simply showing that large, complex refineries exhibit some form of duration dependence, we tested a range of time breaks from 1983–1990 and found that the likelihood increases monotonically toward the break at the end of 1987 and peaks there. This suggests that the change in hazard is indeed in response to the change in the form of regulation.

associated with a 4% increase in the rate of adoption.<sup>24</sup> The influence of a refinery's company size (*COSIZE*), on the other hand, was found to be negative; a 10% increase in company-wide capacity was associated with a 6% decrease in the rate of adoption. As we described above, this result is consistent with the tendency for refineries in larger companies to have better access to octane-supplementing substitutes for isomerization from affiliated refineries. These factors presumably offset any positive influence that company size might have had on adoption. Similarly, we found that an increased concentration of other refineries in the same geographic region (*DENSITY*) had a negative effect on isomerization adoption; a 10% increase in the number of refineries in a region was associated with a 16% decrease in the rate of adoption. As with company size, this result suggests that refineries in close proximity to other refineries have greater access to isomerization substitutes, and that any positive geographic spillovers regarding learning about isomerization were more than offset.

We also found that more technologically complex refineries had substantially higher adoption propensities, which we would expect because the variable we used to measure complexity (i.e., catalytic reforming capability) has a direct effect on the cost of adopting isomerization. We estimate that complex refineries were six times more likely to adopt than simple refineries whenever the performance standards were binding, with this relative likelihood increasing dramatically when flexible regulations were in force.

Although our direct measure of how the cost of isomerization equipment evolved over time (*COST*) was estimated to have a negative relationship with adoption, the estimated coefficient was not statistically significant, even though it was moderately large. The point estimate is that a 10% reduction in the cost of isomerization was associated with about a 23% increase in the rate of adoption, although a 95% confidence interval on this estimate does not

---

<sup>24</sup> Note that this hazard rate increases for large refineries when flexible regulations are in force, as indicated by the coefficient on *ECON\*LARGE*.

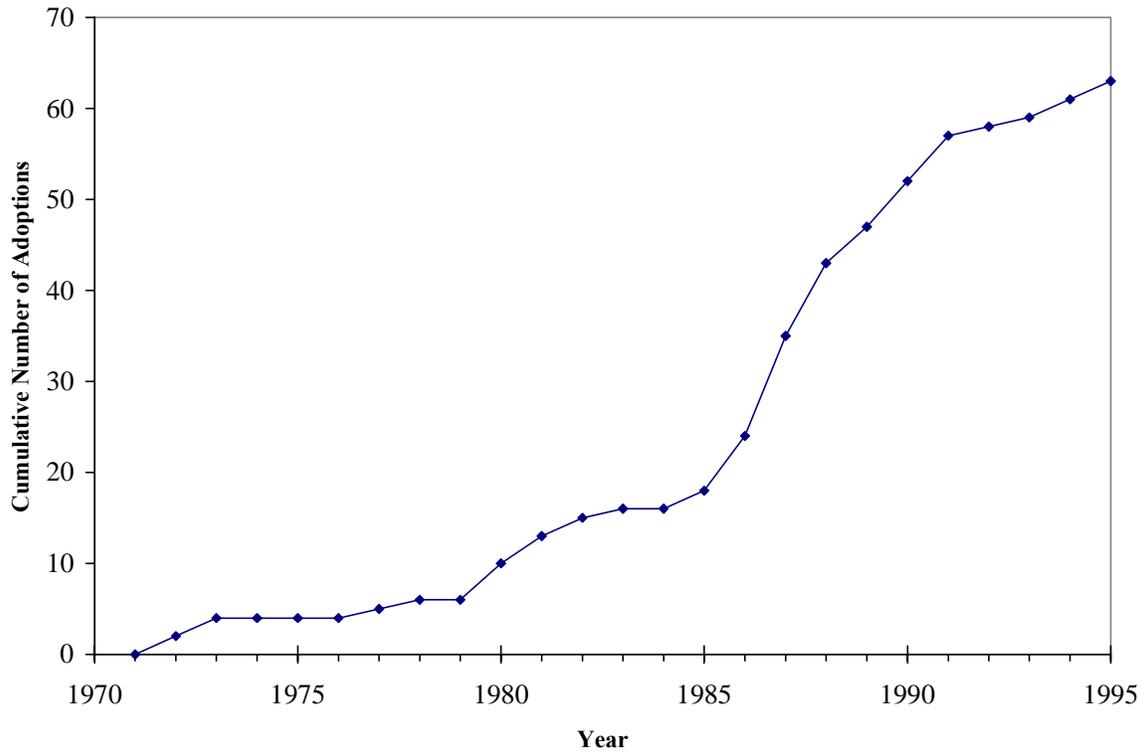
exclude zero. Finally, our estimate of the influence of the already-installed stock of isomerization (*STOCK*) demonstrates a negative effect on adoption. A 10% increase in the existing stock of isomerization capacity was associated with an 8% reduction in the rate of adoption. As discussed earlier, this negative “stock effect” of installed capacity on adoption propensity is consistent with the prediction that existing investment would decrease the value of further investment. This effect seems to have dominated any positive influence of learning from previous installation of the technology.

#### 4. Conclusions

Theory has long contended that economic instruments for environmental protection would lead to the cost-effective adoption of new technologies, thus enhancing dynamic efficiency. Our empirical evidence supports this hypothesis. With a natural experiment involving a technology intended almost exclusively to eliminate a pollutant, and a detailed panel of 378 refineries over 25 years, we find evidence of an adoption response to the stringency and form of regulation in an expected manner. We found a large positive response of lead-reducing technology adoption to increased regulatory stringency, as well as a divergence in the behavior of refineries with different compliance cost characteristics during periods of flexible market-based lead regulation. The relative adoption propensity of refineries with low versus high compliance costs was significantly greater under market-based lead regulations than under a nontradable performance standard. Where environmentally appropriate, this suggests that more flexible regulation can achieve environmental goals while providing incentives for more efficient technology diffusion.

Consistent with previous literature, we also find that larger refineries adopt sooner, which is typically attributed to scale economies, lower investment hurdle rates, management quality, or participation in research and development activities. On the other hand, refineries that are part of larger companies or in regions with many other refineries have lower adoption propensities,

likely because the greater flexibility in input and output choice makes adoption less profitable. Higher levels of previously installed technology have a dampening effect on adoption, as do higher technology costs, although the latter effect was not statistically significant—both of these factors tend to lower the profitability of adoption. Finally, we find no evidence of an epidemic or learning effect. Once we have controlled for changes in costs, technology stocks, and other factors, an exponential specification with a constant baseline hazard fits as well as any other. This suggests that information dissemination was not a significant issue for these firms.



**Figure 1. Cumulative Adoption of Isomerization**

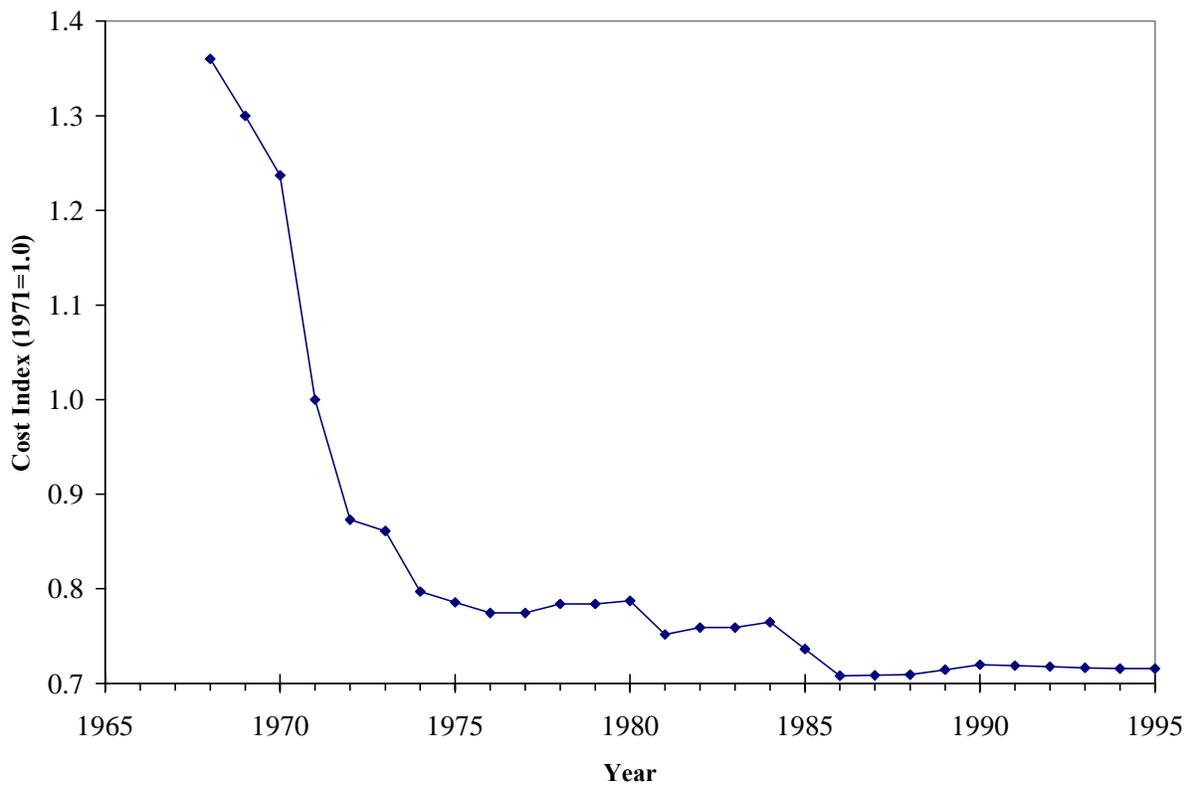
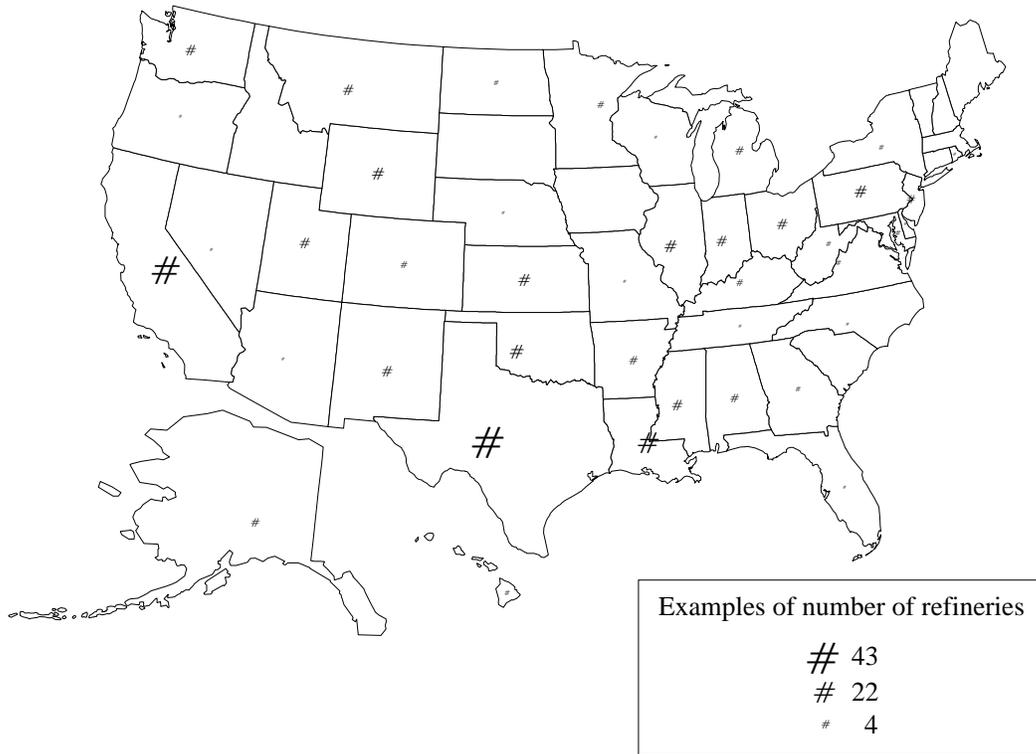


Figure 2. Cost of Isomerization Equipment



**Figure 3. Geographic Density of Refineries (average number by state)**

**Table 1. Federal Standards for Lead Phasedown**

Deadline	Standard	Exceptions
July 4, 1974	Gasoline retailers must offer unleaded gasoline and design fuel nozzles so that cars with catalytic converters can accept only unleaded gasoline.	Small retailers that sell less than 200,000 gallons annually and have fewer than six retail outlets are exempt.
July 4, 1974	Car manufacturers must design tank filler inlets to accept only unleaded gasoline and must apply "Unleaded Gasoline Only" labels.	The standard applies only to cars with catalytic converters, which became mandatory for model year 1975.
October 1, 1979	Refineries must not produce gasoline averaging more than 0.5 glpg per quarter, pooled (leaded and unleaded).	The standard is relaxed to 0.8 glpg until October 1, 1980, if a refinery increases unleaded gasoline production by 6% over prior-year quarter. Small refineries are subject to a less stringent standard. See Table 2.
November 1, 1982	Refineries must meet a leaded gas standard of 1.1. Interrefinery averaging of lead rights is permitted among large refineries and among small refineries, but not between refineries of different sizes.	Very small refineries are subject to a less stringent pooled standard. See Table 2.
July 1, 1983	Very small refineries are also subject to a standard of 1.1 (leaded). Averaging is permitted among all refineries.	—
January 1, 1985	During 1985 only, refineries are permitted to "bank" excess lead rights for use in a subsequent quarter.	—
July 1, 1985	The standard is reduced to 0.5 (leaded).	—
January 1, 1986	The standard is reduced to 0.1 (leaded).	—
January 1, 1988	Interrefinery averaging and withdrawal of banked lead usage rights are no longer permitted. Each refinery must comply with the 0.1 standard.	—
January 1, 1996	Lead additives in motor vehicle gasoline are prohibited.	—

Source: United States Code of Federal Regulations, 1996.

Note: glpg = grams of lead per gallon.

**Table 2. Small Refinery Standards for Lead Phasedown**

Deadline	Standard (glpg)	Gasoline production in prior year (bpd)	Definition of small refinery
October 1, 1979	2.65 (pooled)	Up to 5,000	50,000 bpd or less crude oil throughput capacity and owned by a company with 137,500 bpd or less total capacity
	2.15 (pooled)	5,001 to 10,000	
	1.65 (pooled)	10,001 to 15,000	
	1.30 (pooled)	15,001 to 20,000	
	0.80 (pooled)	20,001 and over	
November 1, 1982	2.65 (pooled)	Up to 5,000	10,000 bpd or less gasoline production and owned by a company with 70,000 bpd or less total gasoline production
	2.15 (pooled)	5,001 to 10,000	
July 1, 1983 and after	Same as other refineries	—	—

Source: United States Code of Federal Regulations, 1996.

Note: glpg = grams of lead per gallon; bpd = barrels per day.

**Table 3. Definition of Geographical Regions**

Region	States
East Coast	CT, DE, FL, GA, MA, MD, ME, NC, NJ, NH, NY, PA, RI, SC, VA, VT, WV
Midwest	IL, IN, KY, MI, OH, TN
North Central	MN, ND, SD, WI
Prairie	IA, KS, MO, NE, OK
Texas Inland	NM, TX
Texas Gulf	TX
South	AL, AR, LA, MS
Rocky Mountains	CO, ID, MT, UT, WY
West Coast	AK, AZ, CA, HI, NV, OR, WA

**Table 4. Variable Definitions and Descriptive Statistics**

Variable	Name	Mean	Standard deviation	Minimum	Maximum
<b>Dependent Variable</b>					
Isomerization indicator	—	0.09	0.28	0	1
<b>Refinery Characteristics</b>					
Refinery size (kb/cd)	<i>REFSIZE</i>	67.11	85.75	0.05	640
Company size (kb/cd)	<i>COSIZE</i>	356.27	440.52	0.05	1841
Large refinery indicator	<i>LARGE</i>	0.40	0.49	0	1
Catalytic reforming indicator	<i>COMPLEX</i>	0.71	0.45	0	1
<b>Regulatory Variables</b>					
Leaded gas standard (gpg)	<i>L</i>	1.71	1.31	0.10	3.00
Percent share of leaded gasoline consumption in region	<i>S</i>	0.53	0.32	0	0.96
Regulatory stringency	<i>REGULATE</i>	2.16	1.45	0.15	4.09
Economic instrument indicator	<i>ECON</i>	0.56	0.50	0	1
Predicted value from seller probit	<i>SELLER</i>	0.47	0.24	0.02	0.95
<b>Market Variables</b>					
National isomerization capacity (kb/sd)	<i>STOCK</i>	147.71	142.90	0.00	406.95
Number of refineries in region	<i>DENSITY</i>	31.24	12.41	4	61
Discount rate	<i>R</i>	0.04	0.02	0.00	0.09
Cost of isomerization (\$1995/b/sd)	<i>COST</i>	608.16	48.60	554.22	767.11
Annualized cost of isomerization (\$1995/b/sd)	<i>RCOST</i>	26.16	12.54	0.62	55.00
Rate of change in cost of isomerization	<i>DCOSTDT</i>	-0.01	0.03	-0.12	0.01

Note: Descriptive statistics are for untransformed data; see the text for a description of how we transformed the data for estimation. kb/cd = thousand barrels of capacity per calendar day; kb/sd = thousand barrels of capacity per stream day; g/lg = grams per leaded gallon. The number of observations for the full sample is  $N=5647$ .

**Table 5. Influence of Refinery Characteristics on Lead Permit Selling**

Variable	Probit model results
<i>LARGE</i>	0.69* (0.33)
<i>COMPLEX</i>	1.42* (0.65)
<i>REFSIZE</i>	-0.03* (0.01)
<i>COSIZE</i>	0.01 (0.01)
<i>DENSITY</i>	0.07* (0.03)
Constant	-1.38** (0.62)
Log likelihood	-69**
Observations	114

Note: Asterisks denote statistical significance at various levels: \* = 95%, \*\* = 99%. Dependent variable indicates whether the refinery was observed to be a net seller of lead permits in 1983, the first year of the lead-trading system. Variables are described in more detail in Table 4 and in the text. Estimation method is probit maximum likelihood. Robust standard errors are reported in parentheses.

**Table 6. Technology Adoption Response to Regulatory and Market Variables**

	Model 1 (with indicators of low cost)	Model 2 (with probability of being a <i>SELLER</i> )
<i>REGULATE</i>	0.33** (0.11)	0.35** (0.10)
<i>ECON</i>	-14.02** (0.73)	-3.39** (1.33)
<i>ECON*LARGE</i>	1.83* (0.78)	—
<i>ECON*COMPLEX</i>	11.67** (1.01)	—
<i>ECON*SELLER</i>	—	4.25* (2.08)
<i>STOCK</i>	-0.08** (0.03)	-0.09** (0.03)
<i>COST</i>	-0.26 (0.56)	-0.29 (0.53)
<i>REFSIZE</i>	0.04** (0.01)	0.05** (0.01)
<i>COSIZE</i>	-0.06** (0.02)	-0.07** (0.02)
<i>COMPLEX</i>	1.95** (0.75)	1.77* (0.76)
<i>DENSITY</i>	-0.16** (0.04)	-0.19** (0.04)
Constant	-7.97** (0.91)	-8.10** (0.90)
Log likelihood	-109**	-111**
Observations	5,141	5,141
Refineries	378	378

Note: Asterisks denote statistical significance at various levels: \* = 95%, \*\* = 99%. Dependent variable indicates whether refinery has adopted isomerization capacity; a total of 63 refineries had adopted isomerization within the sample time frame. Variables are described in more detail in Table 4 and in the text. Estimation method is maximum likelihood. Robust standard errors are reported in parentheses. Percentage effects of a unit change in a variable on the hazard rate are equal to  $\exp(\beta)-1$ , where  $\beta$  is the parameter estimate. Given our normalization of the data, a unit change in a continuous variable is equal to about a 10% change from its mean, or a 10% increase in the level of *REGULATE*.

**Table 7. Robustness of Results to Distributional Assumptions**

Variable	Exponential	Weibull	Gompertz	Cox partial likelihood
<i>REGULATE</i>	0.33** (0.11)	0.33** (0.11)	0.31** (0.13)	0.31** (0.10)
<i>ECON</i>	-14.02 (0.73)	-14.34 (0.72)	-14.07 (0.72)	—
<i>ECON*LARGE</i>	1.83* (0.78)	1.83* (0.78)	-1.83* (0.78)	—
<i>ECON*COMPLEX</i>	11.67** (1.01)	11.99** (1.01)	-11.71** (1.00)	—
<i>STOCK</i>	-0.08** (0.03)	-0.08** (0.03)	-0.08** (0.03)	—
<i>COST</i>	-0.26 (0.56)	-0.26 (0.56)	-0.25 (0.56)	—
<i>REFSIZE</i>	0.04** (0.01)	0.04** (0.01)	0.04** (0.01)	0.05** (0.01)
<i>COSIZE</i>	-0.06** (0.02)	-0.06** (0.02)	-0.06** (0.02)	-0.06** (0.02)
<i>COMPLEX</i>	1.95** (0.75)	1.95** (0.77)	1.88** (0.76)	2.33** (0.75)
<i>DENSITY</i>	-0.16** (0.04)	-0.16** (0.04)	-0.16** (0.04)	-0.17** (0.04)
Constant	-7.97** (0.91)	-7.96** (0.92)	-8.02** (0.93)	—
Duration dependence parameter	—	0.99 (0.22)	0.02 (0.06)	—
Log Likelihood	-109**	-109**	-109**	-290**
No. Observations	5141	5141	5141	5141
No. Refineries	378	378	378	378

Note: Asterisks denote statistical significance at various levels: \* = 95%, \*\* = 99%. Dependent variable indicates whether refinery has adopted isomerization capacity. Variables are described in more detail in Table 4 and in the text. Estimation method is maximum likelihood. Robust standard errors are reported in parentheses. When the duration dependence parameter for the Weibull (Gompertz) distribution is insignificantly different from 1.0 (0.0), the exponential model is not rejected.

## References

- American Petroleum Institute. 1998. Nelson Refinery Operating Cost Indexes. *Basic Petroleum Data Book, Petroleum Industry Statistics. Volume XVIII, No. 1. Section VIII.* Washington, D.C.: American Petroleum Institute.
- American Petroleum Institute. 1996. *Entry & Exit in U.S. Petroleum Refining, 1948–1995.* Washington, D.C.: American Petroleum Institute.
- Council of Economic Advisors. 1997. *Economic Report of the President.* Washington, D.C.
- Cox, D.R. 1975. Partial Likelihood. *Biometrika* 62:269–76.
- Downing, P.B., and L.J. White. 1986. Innovation in Pollution Control. *Journal of Environmental Economics and Management* 13:18–29
- Energy Information Administration, U.S. Department of Energy. 1983–1992. *Petroleum Marketing Monthly.* Washington, D.C.
- Energy Information Administration, U.S. Department of Energy. 1980–1995. *Petroleum Supply Annual.* Washington, D.C.
- Energy Information Administration, U.S. Department of Energy. 1993. *The U.S. Petroleum Industry-Past as Prologue, 1970-1992.* DOE/EIA-0572. Washington, D.C.
- Fischer, C., Ian W.H. Parry, and W. Pizer. 1998. *Instrument Choice for Environmental Protection When Technological Innovation Is Endogenous.* RFF Discussion Paper 99-04. Washington, D.C.: Resources for the Future.
- Geroski, P.A. 2000. Models of Technology Diffusion. *Research Policy* 29:603–25.
- Grambsch, P.M., and T.M. Therneau. 1994. Proportional Hazards Tests and Diagnostics Based on Weighted Residuals. *Biometrika* 81:515–26.
- Griliches, Z. 1957. Hybrid Corn: An Exploration in the Economics of Technical Change. *Econometrica* 48:501–22.
- Hahn, Robert W., and Gordon L. Hester. 1989. Marketable Permits: Lessons for Theory and Practice. *Ecology Law Quarterly* 16:361–406.
- Hannon, Timothy H., and John M. McDowell. 1984. The Determinants of Technology Adoption: The Case of the Banking Firm. *RAND Journal of Economics* 15(3):328–35.
- Hydrocarbon Processing.* 1966–1994. September and November issues. Houston, TX: Gulf Publishing Co.
- Jaffe, Adam B., and Robert N. Stavins. 1995. Dynamic Incentives of Environmental Regulations: The Effects of Alternative Policy Instruments on Technology Diffusion. *Journal of Environmental Economics and Management* 29(3)(Part 2):S43–63.
- Jaffe, Adam B., Richard G. Newell, and Robert N. Stavins. 2000. Technological Change and the Environment. RFF Discussion Paper 00-47, prepared as a chapter for the forthcoming *Handbook of Environmental Economics*, North-Holland/Elsevier Science.

- Kalbfleisch, John D., and Ross L. Prentice. 1980. *The Statistical Analysis of Failure Time Data*. New York: John Wiley & Sons.
- Karshenas, Massoud, and Paul Stoneman. 1993. Rank, Stock, Order, and Epidemic Effects in the Diffusion of New Process Technologies: An Empirical Model. *RAND Journal of Economics*. 24(4):503–28.
- Karshenas, Massoud, and Paul Stoneman. 1995. Technological Diffusion. *Handbook of the Economics of Innovation and Technological Change*. Oxford: Basil Blackwell Ltd.
- Kerr, Suzi C., and David Maré. 1998. Transaction Costs and Tradable Permit Markets: The United States Lead Phasedown. Manuscript, Motu Economic and Public Policy Research, New Zealand.
- Kiefer, Nicholas M. 1988. Economic Duration Data and Hazard Functions. *Journal of Economic Literature* 26(2):646–79.
- Lancaster, Tony. 1990. *The Econometric Analysis of Transition Data*. New York: Cambridge University Press.
- Leffler, William L. 1985. *Petroleum Refining for the Non-Technical Person*. Tulsa: Pennwell Publishing.
- Levin, S.G., S.L. Levin, and J.B. Meisel. 1987. A Dynamic Analysis of the Adoption of a New Technology: The Case of Optical Scanners. *Review of Economics and Statistics* 69:12–17.
- Magat, W. 1978. Pollution Control and Technological Advance: A Model of the Firm. *Journal of Environmental Economics and Management* 5:1–25
- Malueg, David A. 1989. Emission Credit Trading and the Incentive to Adopt New Pollution Abatement Technology. *Journal of Environmental Economics and Management* 16(1):52–57.
- Milliman, Scott R., and Raymond Prince. 1989. Firm Incentives to Promote Technological Change in Pollution Control. *Journal of Environmental Economics and Management*. 12:247–65
- Nelson, R., T. Tietenberg, and M. Donihue. 1993. Differential Environmental Regulation: Effects on Electric Utility Capital Turnover and Emissions. *Review of Economics and Statistics* 75(2):386–73.
- Newell, R.G., A.B. Jaffe, and R.N. Stavins. 1999. The Induced Innovation Hypothesis and Energy-Saving Technological Change. *Quarterly Journal of Economics* 114(3):941–75.
- Nichols, Albert L. 1997. Lead in gasoline. In *Economic Analysis at EPA*, Richard Morgenstern, ed., pp. 49–86. Washington, D.C.: Resources for the Future.
- Oil and Gas Journal*. 1967. The Unleaded-Gasoline Tab: \$4.2 Billion. May 22. Tulsa, OK: Pennwell Publishing Co.
- Oil and Gas Journal*. 1971–1979. Annual Refining Surveys. Tulsa, OK: Pennwell Publishing Co.

- Oil and Gas Journal*. 1986. Refining Report. March 24. Tulsa, OK: Pennwell Publishing Co.
- Orr, L. 1976. Incentives for Innovation as the Basis of Effluent Charge Strategy. *American Economic Review* 56:441–47.
- Oster, S. 1982. The Diffusion of Innovation among Steel Firms: The Basic Oxygen Furnace. *Bell Journal of Economics* 13:45–56.
- Rose, Nancy L., and Paul L. Joskow. 1990. The Diffusion of New Technologies: Evidence from the Electric Utility Industry. *RAND Journal of Economics* 21(3):354–73.
- Saloner, Garth, and Andrea Shepard. 1995. Adoption of Technologies with Network Effects: An Empirical Examination of the Adoption of Automated Teller Machines. *RAND Journal of Economics* 26(3):479–501.
- Stoneman, P. 1983. *The Economic Analysis of Technological Change*. Oxford, U.K.: Oxford University Press.
- United States Code of Federal Regulations*. 1996. 40 C.F.R., Chapter 1, Environmental Protection Agency, Subchapter C, Part 80—Regulation of Fuels and Fuel Additives. Washington, D.C.
- U.S. Bureau of the Census. 1971–1995. *Statistical Abstract*. Washington, D.C.
- U.S. Department of Energy. 1986. *Trends of Petroleum Fuels*. Bartlesville, OK: National Institute for Petroleum and Energy Research.
- U.S. Environmental Protection Agency (EPA), Office of Policy Analysis. 1985. *Costs and Benefits of Reducing Lead in Gasoline: Final Regulatory Impact Analysis*. EPA-230-05-85-006. Washington, D.C.
- Zerbe, R.O. 1970. Theoretical Efficiency in Pollution Control. *Western Economic Journal* 8:364–76.